

Hydrology & Hydraulics:

Opportunities for Communities to Reduce Flood Risks

Alan Johnson, PE



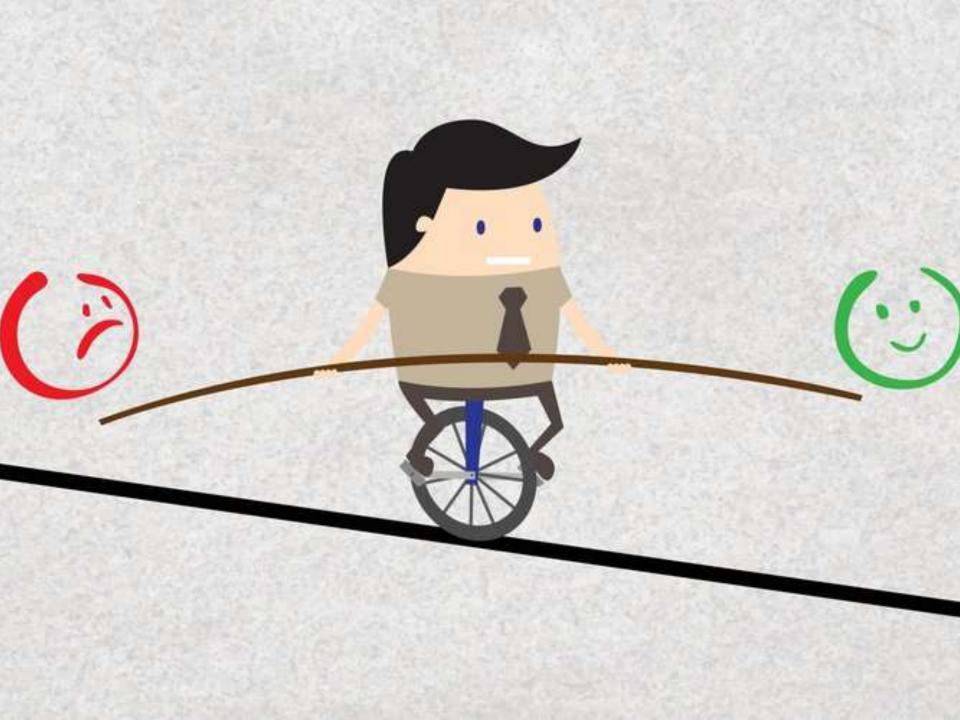












Flood Resistant Design & Construction ASCE 24



In the Spring of 2014, FEMA adopted Policy-203-074-1, Minimum Design Standard for HMA **Projects in Flood Hazard Areas,** requiring the use of engineering design standards detailed in ASCE 24 Flood Resistant Design and **Construction for mitigation** reconstruction, structure elevation, and dry flood proofing projects funded by Hazard Mitigation Assistance (HMA) grant programs.

https://www.fema.gov/media-library/assets/documents/93727

ASCE 24 & the NFIP

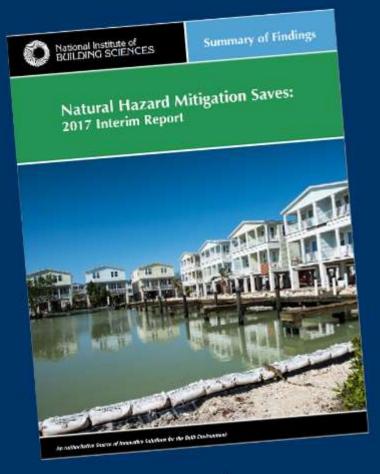
- The provisions of ASCE 24 are consistent with NFIP performance requirements.
- ASCE 24 provisions meet or exceed NFIP regulations.
- Establishes new minimum requirements (ASCE 24 is now the standard of practice)
- In comparison with NFIP requirements, ASCE 24:
 - Provides more specific requirements
 - Incorporates the Coastal A Zone with foundation requirements
 - Requires new construction and Substantial Improvement/Damage construction to incorporate freeboard
 - 4. Requires to dry floodproofing to consider human intervention requirements







National Mitigation Investment Strategy Principals



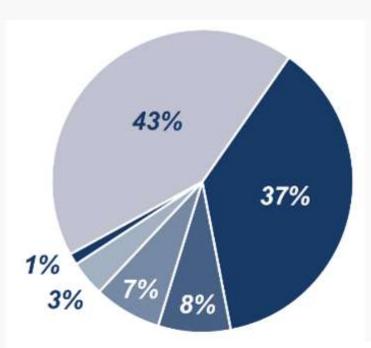
- Catalyze private and non-profit sector mitigation investments and innovation
- Improve collaboration between the federal government and State, Local, Tribal and Territorial governments, respecting local expertise in mitigation investing
- Make data- and risk-informed decisions that include lifetime costs and risks.



Mitigation Saves 2017 Interim Report

National Institute for Building Science (NIBS)

	National Benefit-Cost Ratio Per Peril *BCR numbers in this study have been rounded Overall Hazard Benefit-Cost Ratio	Federally Funded 6:1	Beyond Code Requirements 4:1
Riverine Flo	od	7:1	5:1
Hurricane S	Too few grants	7:1	
Wind		5:1	5:1
Earthquake		3:1	4:1
Wildland-U	ban Interface Fire	3:1	4:1



Benefit: \$157.9 billion

43% - Casualties & PTSD: \$68.1

37% - Property: \$58.1

8% – Additional living expenses & direct business interruption: \$12.9

7% - Insurance: \$10.5

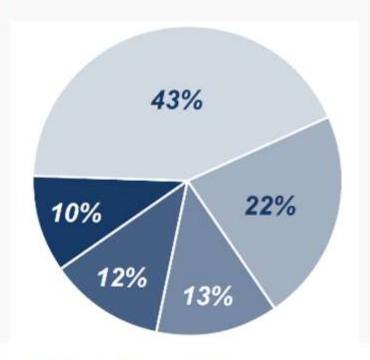
4% - Indirect business interruption: \$6.3

1% - Loss of service: \$2.0

billions 2016 USD

Cost: \$27.4 billion





Benefit: \$15.5 billion

43% - Property: \$6.7

22% – Additional living expenses & direct business interruption: \$3.5

13% - Casualties & PTSD: \$2.0

12% - Indirect business interruption: \$1.8

10% - Insurance: \$1.5

billions 2016 USD

Cost: \$3.6 billion

Hazard Mitigation Assistance Program

HMA Program provides assistance for mitigation activities that reduce damage and protect life and property from future damages.

HMA Addendum (dated 2/27/2015) states: "FEMA will use ASCE 24-14, or latest edition, or its equivalent as the minimum design criteria for all HMA-funded structure elevation, dry flood proofing, and mitigation reconstruction projects in flood hazard areas."







HMA Grant Programs

- Hazard Mitigation Grant Program (HMGP): Provides grants to implement long-term hazard mitigation measures after a major disaster declaration in a given State.
- Pre-Disaster Mitigation (PDM) Program: Provides
 nationally competitive grants for hazard mitigation planning
 and implementing mitigation projects before a disaster event.
- Flood Mitigation Assistance (FMA) Program: Provides grants on an annual basis so that measures can be taken to reduce or eliminate risk of flood damage to buildings insured under the National Flood Insurance Program (NFIP).





Building Codes and Standards Directive



- As of September 6, 2016 "FEMA will encourage and, to the extent permitted by law, require the integration and use of nationally recognized voluntary consensus-based building codes and standard consistently across FEMA programs."
- Policy applies to all FEMA offices and programs
 - Includes Public Assistance
- FEMA programs will adopt as appropriate regulations, policies, grant conditions, or other appropriate instruments, where legally permitted...





Guidance for Application of ASCE 24

- Different from the actual ASCE 24 Standard (You will need both for project oversight)
- Ensures that each project meets FEMA's HMA requirements which includes adhering to project-related design standards
- Supports integration of ASCE 24 as the minimum standard for flood-related HMA projects





Applying Codes, Standards & Ordinances

HMA projects must comply with:

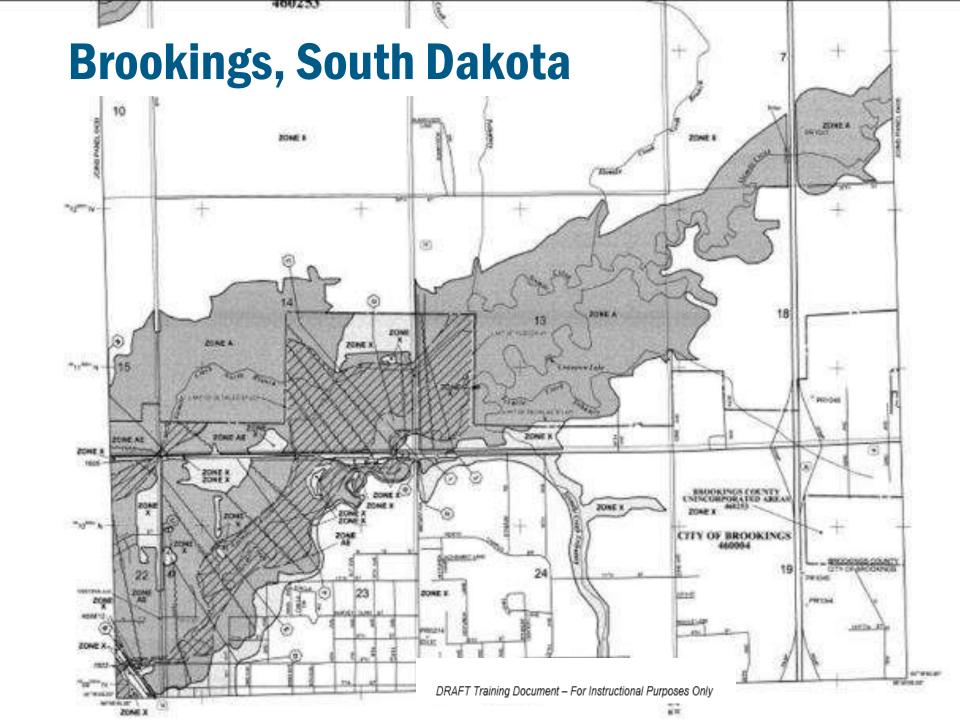
- State and local laws/ordinances
- Consensus standards referenced in the codes
- Federal laws, regulations, and statutes, and requirements within NFIP

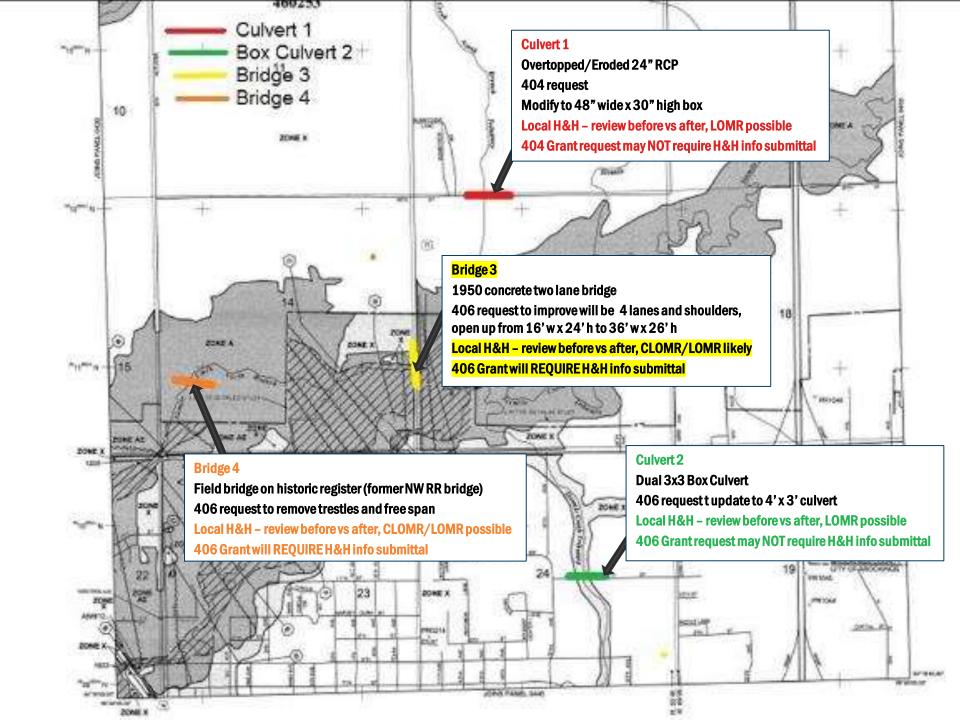
Even if a project is technically feasible and cost effective, if implementing the project violates a Federal, State, or local ordinance, code, or requirement, the project will be ineligible for Federal assistance.







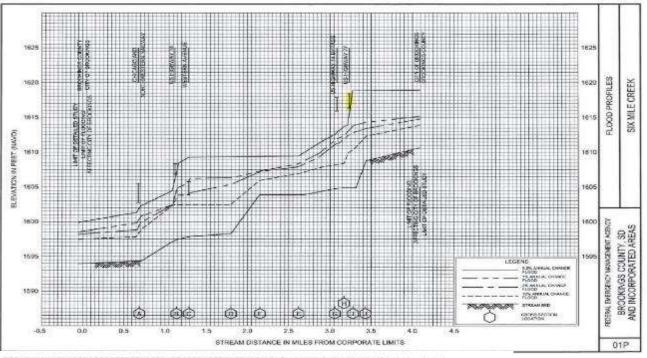




Materials for Reference/Use

Make decision from

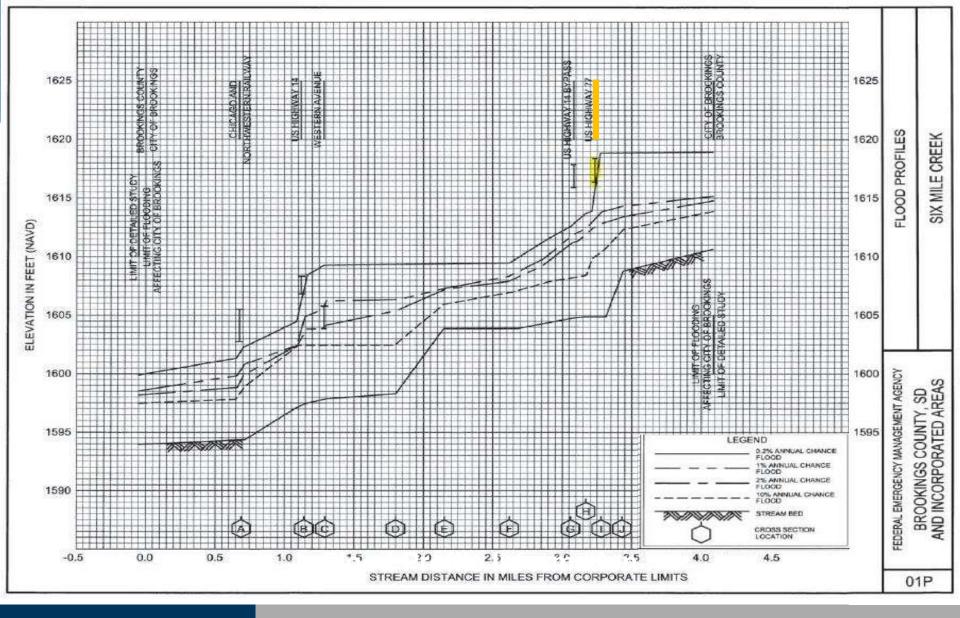
- Flood Insurance Rate Map (FIRM)
- Flood Insurance Study (FIS) Text
 - Flood Profile
 - Floodway Data Table
 - Summary of Discharges



FLOODING SOURCE		FLOODWAY			BASE FLOOD WATER-SURFACE ELEVATION (FEET NAVO)			
CROSS SECTION	DISTANCE*	WIDTH (FEET)	SECTION AREA (SQUARE FEET)	MEAN VELOCITY (FEET PER SECOND)	REGULATORY	WITHOUT FLOOOWAY	WITH FLOODWAY	INCREASE
SIX MILE CREEK	3				100			
A:	0.69	136	4,541	88.0	1,600.8	1,600.8	1,600.8	0.0
B	1.14	100	1.120	3.53	5,604.7	1,604.7	1.605.4	0.7
C	1.29	140	1,190	3.30	1,605.9	1.605.9	1,605.9	0.0
D	1.80	215	852	4.64	1,808.4	1,606.4	1.606.4	0.0
E	2.15	726	1,834	2.15	1,607.3	1,607.3	1,608.2	0.9
F	2.62	1270	3,420	1.15	1,608.3	1.608.3	1.606.9	0.6
G	3.06	1000	4.180	0.78	1,811.9	1,611.9	1,612.3	0.4
н	3.17	200	836	3.89	1,612.5	1.612.5	1.612.9	0.4
1	3.28	1600	6.824	1.09	1,613.8	1,613.8	1,613.8	0.0
3	3.43	1885	3.298	2.25	1,614.2	1.614.2	1.614.2	0.0

TABLE 2 - SUMMARY OF DISCHARGES

	Flooding	Drainage		Peak Di (Cubic Feet	scharges per Second)	
19	Source / Location SIX MILE CREEK (including SIX MILE CREEK NORTH BRANCH)	(Square Miles)	10% Annual Chance	2% Annual Chance	1% Annual Chance	0.2% Annual Chance
	Chicago and Northwestern Railroad	76	1,430	4,650	7,660	18,500



- Does this structure/crossing result a change/reduction in the Base Flood Elevation?
- What is the location (Cross-Section) of the structure in question?
- Why do I want to ask these questions?

FLOODING SOURCE		FLOODWAY			BASE FLOOD WATER-SURFACE ELEVATION (FEET NAVD)			
CROSS SECTION	DISTANCE ¹	WIDTH (FEET)	SECTION AREA (SQUARE FEET)	MEAN VELOCITY (FEET PER SECOND)	REGULATORY	WITHOUT	WITH FLOODWAY	INCREASE
SIX MILE CREEK								0.010000 0.110000
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D	1.80	215	852	4.64	1,606.4	1,606.4	1,606.4	0.0
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G	3.06	1000	4,180	0.78	1,611.9	1,611.9	1,612.3	0.4
H	3.17	200	836	3.89	1,612.5	1,612.5	1,612.9	0.4
1	3.28	1600	6,824	1.09	1,613.8	1,613.8	1,613.8	0.0
J	3.43	1885	3,298	2.25	1,614.2	1,614.2	1,614.2	0.0

Bridge 3 is located between cross-sections H and I

- What is the current cross-sectional area (1%) of the floodway near the bridge?
- What is the current recorded velocity (1%) of the floodway near the bridge?
- Is flow constrained by the current crossing/structure?
- Why do I want to ask these questions?

2

TABLE 2 – SUMMARY OF DISCHARGES

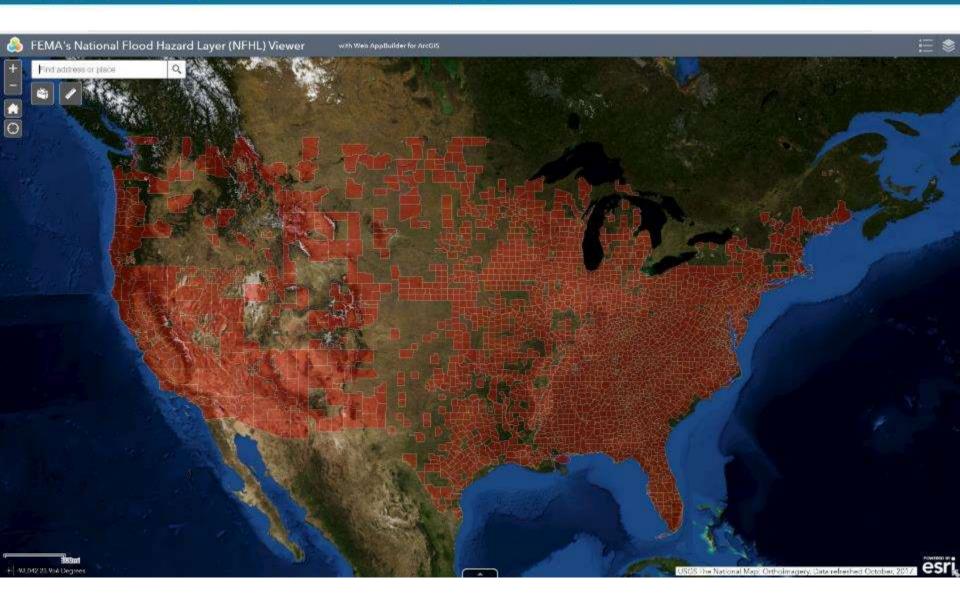
			Peak Di	scharges			
Flooding	Drainage	(Cubic Feet per Second)					
Source / Location	(Square Miles)	10%	2%	1%	0.2%		
		Annual	Annual	Annual	Annual		
		Chance	Chance	Chance	Chance		
SIX MILE CREEK							
(including SIX MILE CREEK							
NORTH BRANCH)							
Chicago and							
Northwestern Railroad	76	1,430	4,650	7,660	18,500		

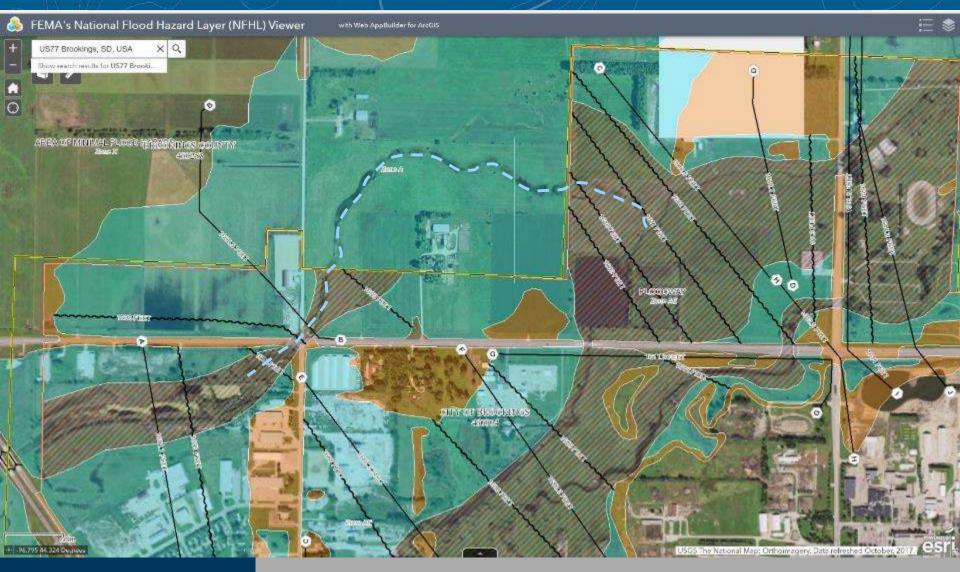
Questions

Bridge 3 is located at US 77 (Medary Avenue)?

- What is the current range of discharges at the location of Bridge 3?
- Why do I want to ask these questions?

National Flood Hazard Layer - Portal https://msc.fema.gov/nfhl





Does this flood area look familiar? (Hint: We were just looking at this)

- Can you locate Bridge 3 on this image?
- Why does this floodplain look strange?

Obtaining Flood Data & Modeling

To request technical (H&H models) from FEMA/NFIP:

FEMA FIS Technical Data Request

http://www.fema.gov/how-order-technical-administrative-support-data

MT-2 Forms also available online

CLOMRs and LOMRs submittal formatted data:

MT-2 Forms and Instructions

http://www.fema.gov/media-library/assets/documents/1343?id=1493

Note:

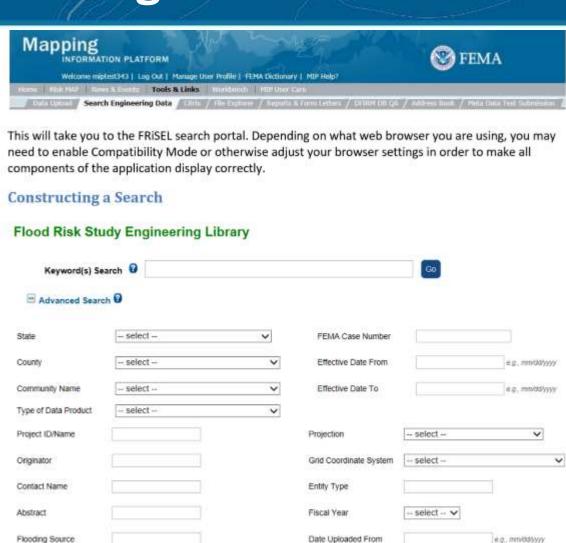
- Communities may request their own data at NO COST
- ► In some instances, those who can DEMONSTRATE that they will be performing a FEMA-funded project may also receive MSC data at no cost.
- Otherwise, there are fees for review of technical data for proposed projects.

https://hazards.fema.gov

Community ID:

- Online search portal providing public access to data created to support FEMA flood risk map projects and FIRM updates, at NO COST to the user.
- Step by Step directions available in the <u>FRISEL</u> User Guide

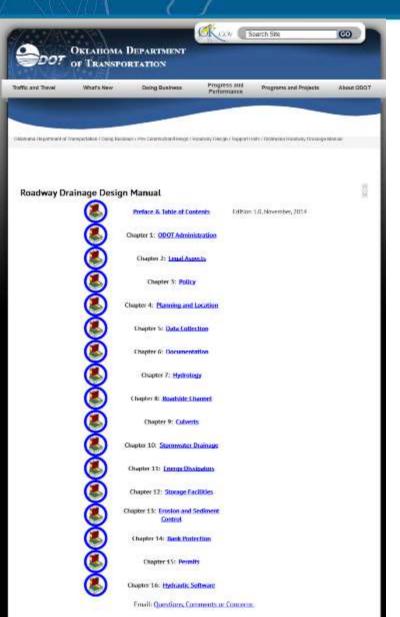
https://hazards.fema.gov/femaportal/wps/PA_MIPSearchEngine/help/Flood%20Risk%20Study%20Engineering%20Library%20User%20Guide.pdf



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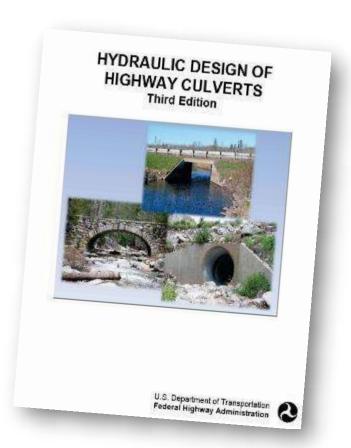
e.g., inmiddlyyyy

Culvert Design Resources



TDOT ROADWAY DRAINAGE MANUAL

FHWA DESIGN OF CULVERTS

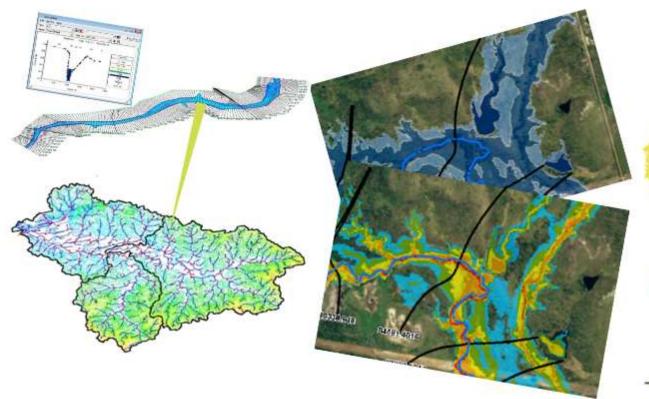




FEMA's National Flood Hazard Layer (NFHL) Viewer

- Various culverts within the Zone A floodplain. Most Zone A models don't always include structure information
 - Do these damaged culverts require an H&H analysis?
 - For Local review/submittal?
 - For post-disaster grant request?

Base Level Engineering



Credible and expandable engineering analysis and modeling for FEMA, State, communities and developers. Data assisting the estimation of flood extents, water surface elevations and flood depths

May be adopted as Best Available Information (BAI) by communities & inform development decisions.

www.infrm.us/estBFE

Estimate

Create a Flo

Mare Infa 3

Welcome to the

Base Level Engineering assessments are produced using high resolution ground data to create technically creditable flood hazard information that may be used to expand and modernize FEMA's current flood hazard inventory.



View Base Level **Engineering Data**

Access all available Base Level Engineering data without GIS software.

- Click the DATA LAYERS button to add or remove map layers.
- · Click the LEGEND tab to view an explanation of all data shown.
- · Click the MAP VIEW button to open or close a second viewing window for side-by-side comparisons.

Estimated Base Flood Elevation Viewer



Download Datasets & Models

Download the Base Level Engineering data presented in the viewer.

- . Click the DATA LAYERS button and add the DOWNLOADABLE DATA layer.
- · Click shaded areas in the map to open a dialog for choosing datasets to download.



Property Look Up

Where data is available, produce a property-specific report with estimated base flood information.

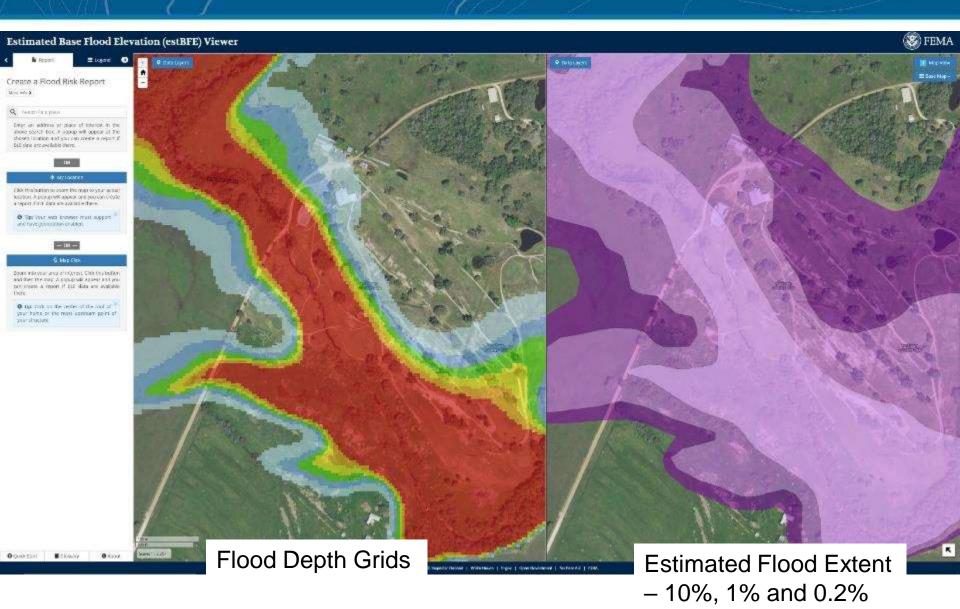
· Click the REPORT tab to create a flood risk report for a specific location.

Click a topic to get started!

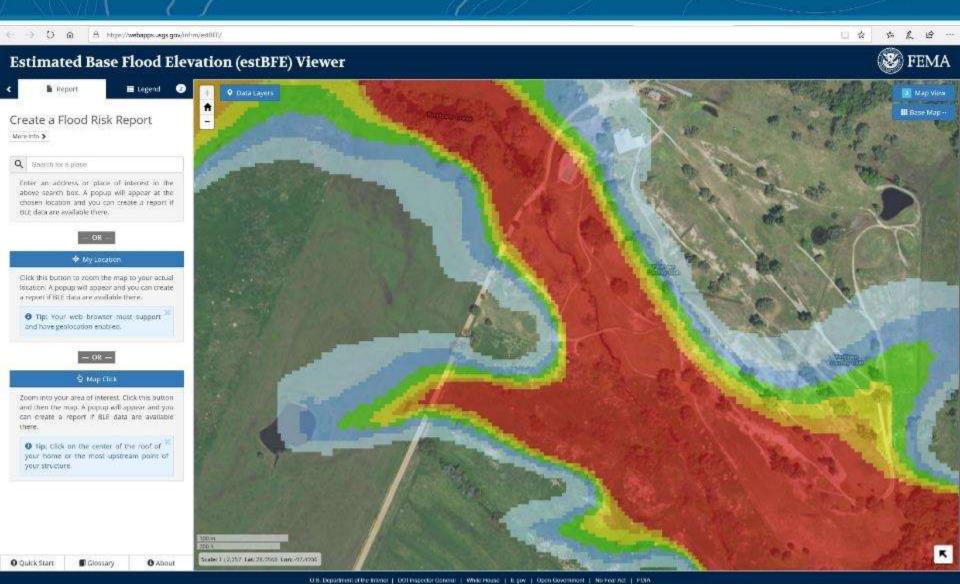
Glossary

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www.infrm.us/estBFE



www.infrm.us/estBFE

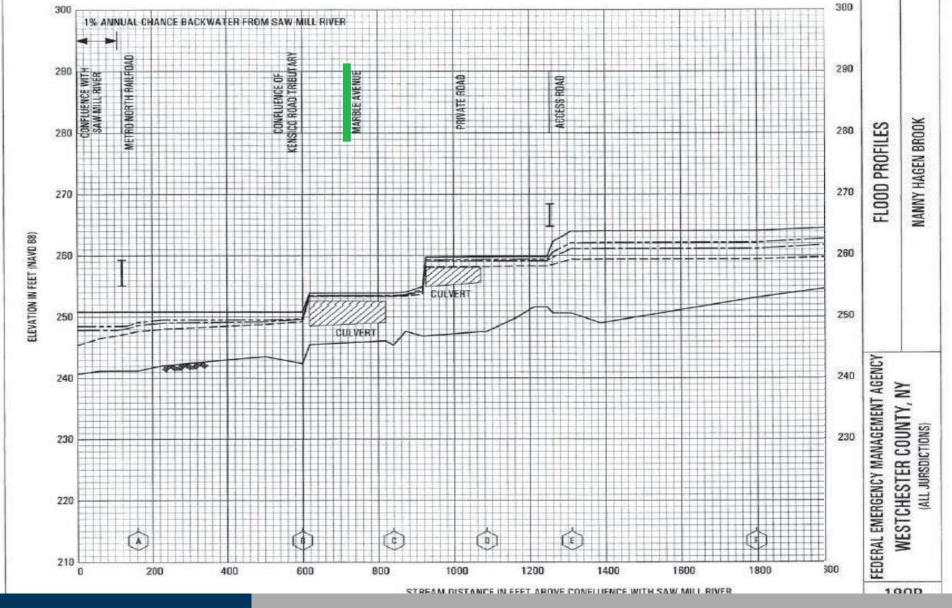


Town of Mount Pleasant, New York





- Applicant wants to increase this 42" CMP culvert to a 72" concrete box culvert using HMGP.
- Does increasing the culvert size provide a flood benefit?
- Can the applicant be funded under HMGP?
- Is an H & H study needed to justify BCA?
- Any other concerns?



Floodway exists in the proposed project area.

- Culvert appears overtopped during all flood profiles depicted (10% thru 0.2%)
- Larger culvert will pass more water, will this cause problems downstream?

http://www.floodmaps.fema.gov/





Q Search

Canguages

Welcome to Flood Hazard Mapping Annex

The following sites are accessible to Federal Emergency Management Agency (FEMA) staff, and FEMA contractors, mapping partners, mapping program stakeholders, and National Flood Insurance Program (NFIP) map users, as well as Risk MAP staff and state, tribal, and local mitigation planners, through this page without a FEMA-provided password.

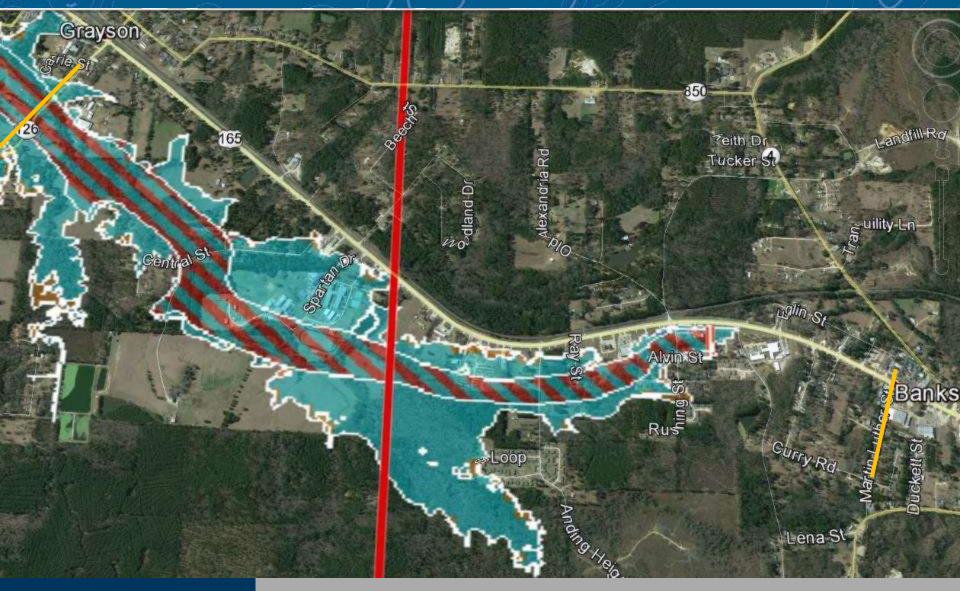
- > Expand All Sections
- Risk MAP/Floodmaps File eXchange (FFX) Site
- > Flood Hazard Mapping Bulletin Archive
- > Coastal Hazards Mapping Bulletins
- > cHECk-RAS Bulletins
- > Quick-2 Bulletins
- > National Flood Frequency Bulletins

The following additional sites also are accessible to designated FEMA staff and agency representatives through this page; however, a FEMA-provided password is necessary.



Home Download Plug-ins About Us Privacy Policy No Fear Act Data Freedom of Information Act Office of the Inspector General Strategic Plan Whitehouse.gov DHS.gov USA.gov

Official website of the Department of Homeland Security



Project suggests channelization from US Hwy 126 (DS) to MLK St (US)

- Potential Issues?
- Original Hydraulic Model from 1976. How can community match this modeling?

FEMA Hydraulic Modeling Considerations

Duplicate Effective

- Models may be requested from the Map Service Center
- Also check with local floodplain administrator to locate modeling
- Submittal requires duplication of the current effective modeling

Corrected Effective

- Requestors may alter/modify and make corrections to the duplicate effective.
- Changes may include: n-values altered, stream length updates
- Suggested that one model for each set of changes is made
- Physical changes (cross-section updates and or bridge/culvert additions should NOT be included

Existing Conditions

- AKA pre-project conditions model
- Add new crosssections (for fill placement, suggest minimum include one at start, one at end and one intermediate)
- Add structures that currently exist
- Update hydrology, if necessary
- For quicker review –
 it is suggested that
 one model for each
 set of changes is

made

Proposed Conditions

- Add proposed project conditions
- Alter cross-sections to mimic proposed earthwork/channelization
- Alter structure geometry in modeling to show proposed bridge/culvert
- Review effects of project Pre-Project versus Proposed
 Project and determine effect of project on BFEs (is CLOMR needed?)
- Zone A or AE, no floodway → increases greater than 1.0 should require CLOMR
- Any (0.00ft) change in Zone AE with floodway requires CLOMR
- All projects require LOMRs



Mitigation project proposed would create secondary channel and divert flood flow

- Review of submitted modeling indicates project would cause an increase in BFEs
- What other options are available, if any?

Pre-Adopt Increased Risk

► 44CFR65.12

- Allows community via CLOMR, then LOMR process to pre-adopt risk.
- No Insurable structures can be added.
- All adversely impacted owners notified, and approved of change.

- Once CLOMR approved, community provides FEMA copy of FP ordinance adopting increased risk.
- Ready to construct as proposed.





Additional Resources

- Guidance for Applying ASCE 24 Engineering Standards to HMA Flood Retrofitting and Reconstruction Projects (2013)
- Highlights of ASCE 24-14 Flood Resistant Design and Construction (2015)
- Highlights of ASCE 24-05 Flood Resistant Design and Construction (2010)
- ► FEMA P-312 Homeowner's Guide to Retrofitting (2014)
- ► FEMA P-259, Engineering Principles and Practices of Retrofitting Floodprone Residential Structures, 3rd Edition (2012)
- FEMA P-936 Floodproofing Non-Residential Buildings (2013)
- FEMA NFIP Technical Bulletins

Additional Resources



Mitigation Planning and the Community Rating System Key Topics Bulletin

October 2018



Table 2. FEMA Planning						
	Local Mitigation Planning	CRS Floodplain Management Planning				
Objective	Identify local policies and actions that can be implemented to reduce long-term risks and future losses from natural hazards	Produce an overall strategy of programs, projects, and measures that will reduce the adverse impact of the hazard on the community and help meet other community needs				
Authority	The Robert T. Stafford Disaster Relief and Emergency Assistance Act, as amended by the Disaster Mitigation Act of 2000	National Flood Insurance Reform Act of 1994, Section 541				
Requirements	44 CFR §201.6. Local Mitigation Plans	CRS Coordinator's Manual, Activity 510 (Floodplain Management Planning)				
Reference	Local Mitigation Plan Review Guide Local Mitigation Planning Handbook (2013)	CRS Coordinator's Manual, Activity 510 (Floodplain Management Planning)				
Hazards Addressed	All natural hazards that can affect the community	Flooding and flood-related hazards, e.g., dam failure, coastal erosion, etc.				
Incentive	Reduce the threat to people and losses to property caused by natural hazards	Reduce the threat to people and losses to property caused by floods				
Extra Incentive	Prerequisite for FEMA mitigation grants	Reduction in flood insurance premiums				
Approval	Review by the State Hazard Mitigation Officer or the state mitigation planning office with final approval by the FEMA Regional office	Approval by the Insurance Services Office, FEMA's contractor for the CRS				
Updates	Required every 5 years	Required every 5 years				
Requirements Checklist	Plan Review Tool in <u>Local Mitigation Plan Review</u> <u>Guide</u>	510 Floodplain Management Planning Checklist (Appendix 2)				
Funding Support	FEMA Hazard Mitigation Assistance (HMA) grants, such as the Hazard Mitigation Grant Program (HMGP), Pre-Disaster Mitigation (PDM) Program, and Flood Mitigation Assistance (FMA)	Same as for mitigation planning, provided the resulting plan meets the FEMA mitigation planning requirements				
Website	https://www.fema.gov/hazard-mitigation-planning	https://crsresources.org/500-2/				







FEMA