

TEXAS COMPATIBILE USE FORUM

MARCH 2024

INTRODUCTION

The 2018 Joint Land Use Study recommended participation in a statewide coordination among communities undergoing Joint Land Use Studies or implementing recommendations from a JLUS report. Many issues are common among defense communities and better understanding of how other regions address the issues could be helpful. Project staff began by collecting contact information from the Office of Local Defense Community Cooperation on project managers in other regions of Texas working on active JLUS grants.

FORMATION OF THE TEXAS COMPATIBLE USE FORUM

A small group of individuals from regions with active JLUS grants began meeting in November 2020 via Zoom. This initial meeting mainly focused on introductions among the meeting participants and a discussion of organizational issues. As a session of the Texas Legislature was approaching in January 2021, common legislative issues was also a topic. An agenda for the meeting is included as **Appendix 1**.

Following the initial meeting and throughout the grant period, a spreadsheet (**Appendix 2**) was maintained of contact information for the group, which was named the Texas Compatible Use Forum following input from group members. In addition, a website (<u>www.nctcog.org/txcompatible</u>) was established to house materials for the group. An idea to create a Sharepoint or Teams site to share documents was abandoned when it was determined that Department of Defense and civilians could not share a common site.

A second meeting was held on January 4, 2021. There was not an agenda developed for the meeting because the sole topic was regarding legislation. Legislative topics that defense communities were interested in during the 2021 session included safe flight of unmanned aircraft systems, Sentinel Landscapes, wind farms, county land use authority, and real estate disclosure. Information was shared with all participants.

Following this meeting, other priorities prevented the group from reconvening for a significant amount of time, but in early 2022 quarterly meetings were established with meetings held on members' calendars. The group did hold an informal lunch gathering during the 2021 Association of Defense Communities Installation Innovation Forum in San Antonio. The first of these meetings was held on February 3, 2022. No agenda was created for the meeting and the main topic of discussion was for each defense community to reintroduce compatibility issues being faced in the community. Legislation was again a topic of discussion.

The next meeting was held on May 5, 2022, and the agenda is included as **Appendix 3**. The City of San Antonio presented on Military Protection Areas in the city's zoning ordinance. OLDCC also presented an overview slide deck of funding programs available to local governments.

Appendix 4 includes the agenda for the August 4, 2022, meeting. An update was provided by the Texas

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Military Preparedness Commission and, in preparation for the 2023 session of the Texas Legislature, legislation remained a focus topic.

The November 2022 meeting was cancelled due to overlap with the ADC Installation Innovation Forum. In February 2023 the group met again. The group began a series of highlighting compatibility work of different regions through presentations about the current work. There is no agenda for this meeting but presentation were heard from Texas A&M Natural Resources Institute (**Appendix 5**) and the North Central Texas Council of Governments (**Appendix 6**).

The next meeting was on May 4, 2023, and the agenda is included as **Appendix 7**. The main agenda item was a presentation from the Lauglin AFB/Del Rio area on current compatibility efforts (**Appendix 8**). It was noted that attendance had begun to fall off and it was becoming more difficult for project staff to identify speakers and topics. A call for new topic ideas was put out to the group. August and November 2023 meetings as well as the February 2024 meeting were cancelled due to lack of available presentations.

NEXT STEPS

For those who have been regularly participating with the Texas Compatible Use Forum, it has been a helpful resource to know others in the state dealing with similar issues. Being able to coordinate on legislative issues of concern has also been helpful. Project staff remain optimistic that the group can sustain itself in the long run. The next meeting is scheduled for May 2024.

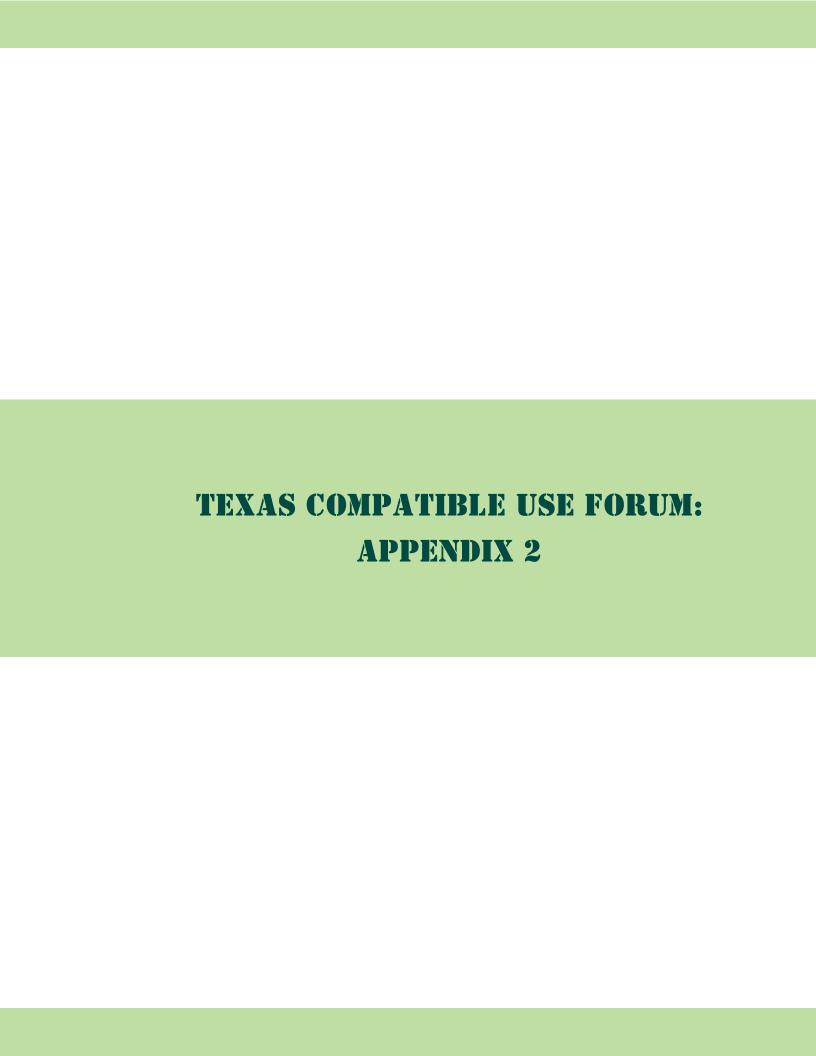


TEXAS JLUS/COMPATIBLE USE PROGRAM COORDINATION

NOVEMBER 17, 2020

AGENDA

- 1. Welcome
- 2. Regional Introductions
 - a. Please select one speaker per region and cover:
 - i. The installation(s) covered
 - ii. Team members on the meeting
 - iii. Major partners
 - iv. Number/stage of JLUS/CUP projects
 - v. 2-3 main issues addressed
 - b. Federal and State partners also introduce themselves and role
- 3. 87th Texas Legislature Coordination
 - a. Critical Infrastructure/UAS
 - b. Real Estate Disclosure
- 4. Administrative/Organizational Issues
 - a. Meeting Frequency
 - b. Group Name
 - c. Administrative Entity
 - d. Clearinghouse Website
 - e. Invitations to Others
 - f. Topics to Cover
 - g. Others?
- 5. Next Meeting and Review of Action Items



Name		Entity	Email	Phone-office	Phone-mobile	Notes
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Amanda Wilson	Program Manager	North Central Texas Council of Governments	awilson@nctcog.org	(817) 695-9284	(817) 228-7093	
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TEXAS COMPATIBLE USE FORUM

MAY 5, 2022

10:00-11:30 AM CENTRAL

AGENDA

1.	Welcome and IntroductionsAmanda Wilson
2.	San Antonio Military Protections AreasDaniel Hazlet
3.	OLDCC UpdateOLDCC Staf
4.	Texas Military Preparedness Commission Update

Next Meeting:

Thursday, August 4, 2022

10:00-11:30 am Central



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TEXAS COMPATIBLE USE FORUM

AUGUST 4, 2022

10:00-11:30 AM CENTRAL

AGENDA

1.	Welcome and IntroductionsAmanda Wilson
2.	Texas Military Preparedness Commission UpdateKeith Graf
3.	Legislative DiscussionAmanda Wilson, All
4	Ideas for Future Meeting Tonics

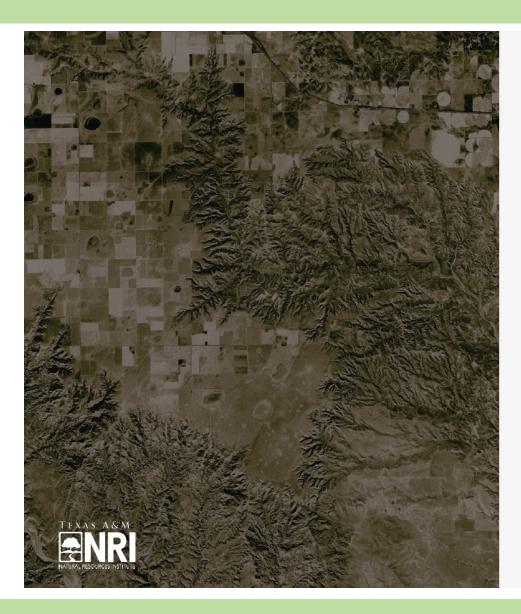
Next Meeting:

Thursday, November 3, 2022

10:00-11:30 am Central



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Protecting Military Readiness in Texas: Phase III

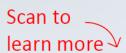
Texas A&M Natural Resources Institute

Tony Parisi; tony.parisi@ag.tamu.edu
Alison Lund; alison.lund @ag.tamu.edu
Garrett Powers; garrett.powers @ag.tamu.edu

Goal: Facilitate and encourage communication and coordination across the state between the services, energy industry and local communities.

Past products:

- Webtools
 - Texas Early Notification Tool tent.nri.tamu.edu
 - Texas Airspace Planning and Forecasting Tool tapft.nri.tamu.edu
- Issue Reports
 - Military Land Use Compatibility Report (2021)- Identifies statewide compatibility issues and actions to address them.
 - Threatened and Endangered Species Forecast Guidebook (2021) Identifies species
 most likely to be listed as T&E under the U.S. Endangered Species Act in the next 5
 years, and that may occur on military installations in Texas.





tx.ag/dK36hve



Next Phase: Proposed Tasks

Energy Transmission Infrastructure Encroachment Analysis

- ISSUE- Planned improvements to transmission lines threaten to encroach into military equities,
 potentially altering the use of these vital training & testing spaces.
- APPROACH- NRI will project energy demand and development using predictive models to provide a longer-range forecast to inform the planning processes of both the energy industry and the military.
- PRODUCT- Report and webtool

Projected Incompatible Development Surrounding Air Installations

- ISSUE- Military leaders have voiced the need for tools to assist in alleviating incompatible development in within areas not compliant with AICUZ, namely public and private schools.
- APPROACH- NRI will inform planning and facilitate early communication among local communities and installations.
- PRODUCTS- 1) stakeholder engagement and education, 2) creation of educational materials (handouts, webtool, etc.), and 3) legislation development



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QUESTIONS?

Texas A&M Natural Resources Institute

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LAND USE ANALYSIS UPDATE

- JLUS report in 2018 contained a land use analysis comparison of land uses and compatibility before and after initial JLUS and creation of the RCC in 2008
- Demonstrated great progress in more development/redevelopment being compatible as effort was placed on this topic in communities
- DOD appreciated this work because it demonstrated a positive impact to the military value of the investment in our region's JLUS work and funding
- Current implementation grant is updating the information to add the 2016-2020 timeframe to the initial 2005-2015 timeframe

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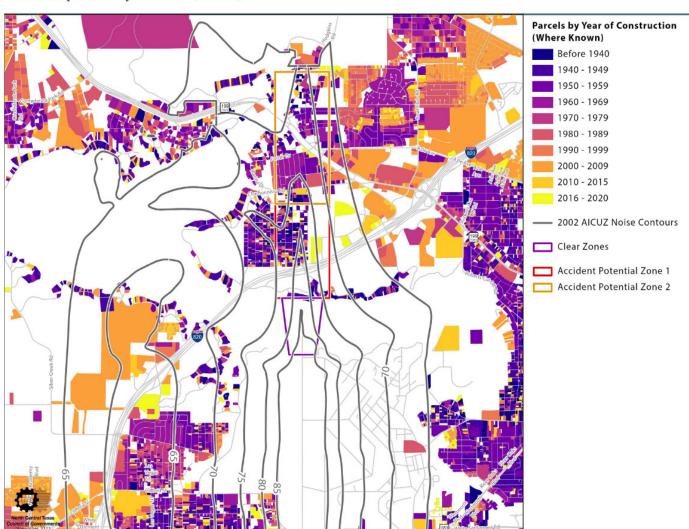
LAND USE ANALYSIS UPDATE

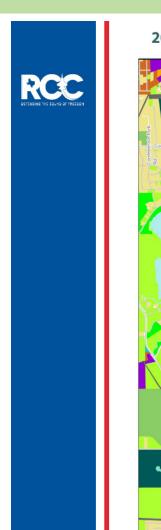
- Work is still preliminary and undergoing a review process with the RCC Technical Subcommittee
- Maps and analysis to be produced
 - Development by decade
 - 2020 land use
 - Highlighting parcels developed/redeveloped by 5-year period
 - Land use of newly developed parcels
 - Compatibility of newly developed parcels specific in-depth focus on parcels that are less compatible, rate of development and compatibility change over time (not completed)

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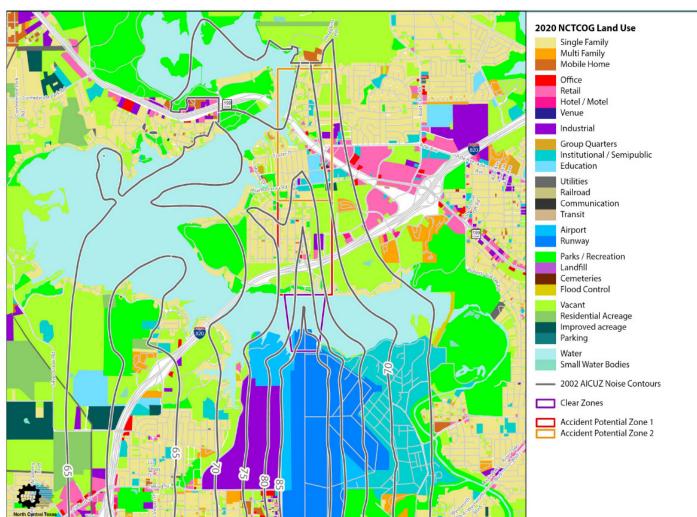


Development by Decade (North)





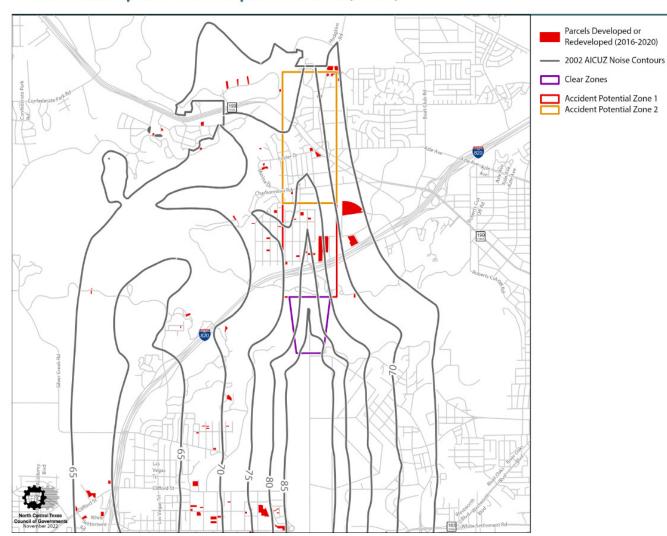




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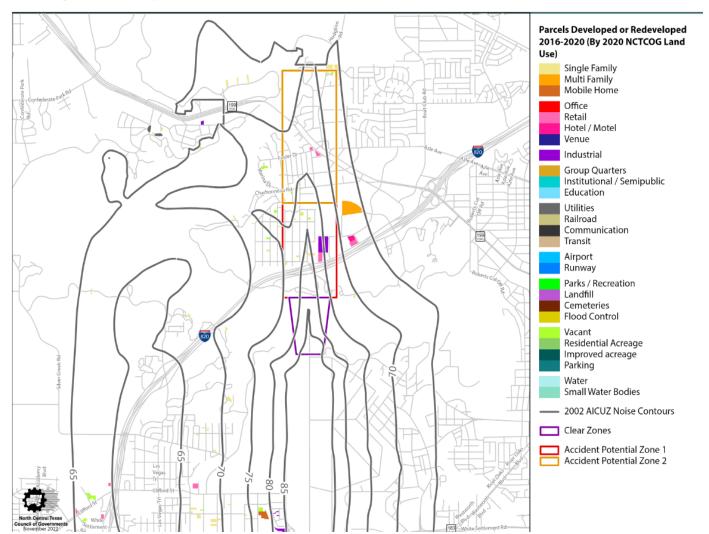
Parcels Developed or Redeveloped 2016-2020 (North)



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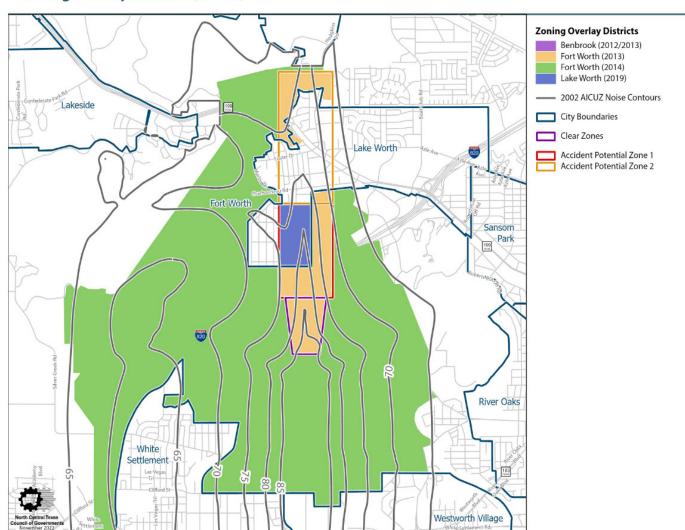
Changed Parcels by Current Land Use (North)



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Zoning Overlay Districts (North)



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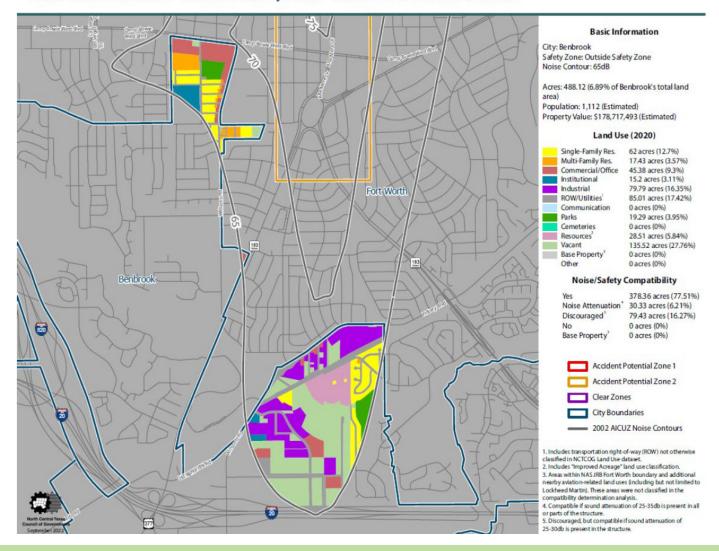
REVIEW OF ZONING ORDINANCES

- Taken a deep dive into city zoning ordinances
- DOD guidance on what is/is not considered compatible is based on very old land use codes – also separate compatibility for noise contours and APZ/CZ, but we have many parcels that overlap both
- Simplified the DOD guidance into a single compatibility recommendation in a combined area of noise/safety
- Reviewed zoning districts, allowed uses, and compatibility within each city and provided specific recommendations
- Cities will review and determine whether further action is necessary or feasible

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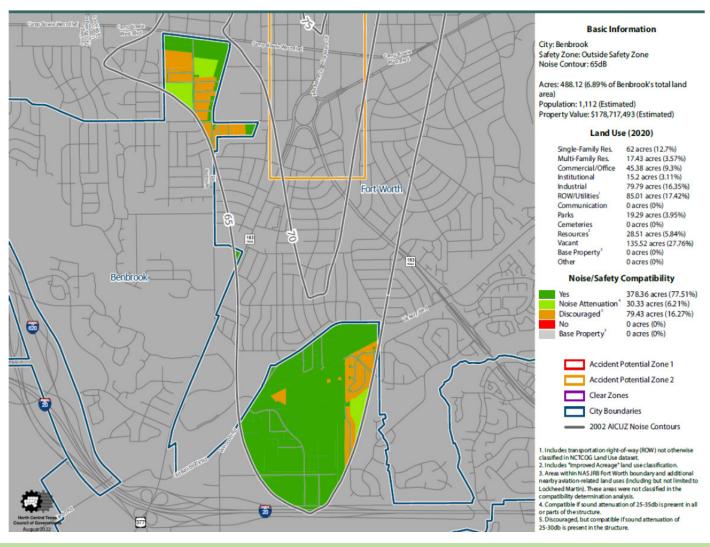
Land Use: Benbrook - Outside Safety Zone - Inside 65dB Noise Contour



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RCC

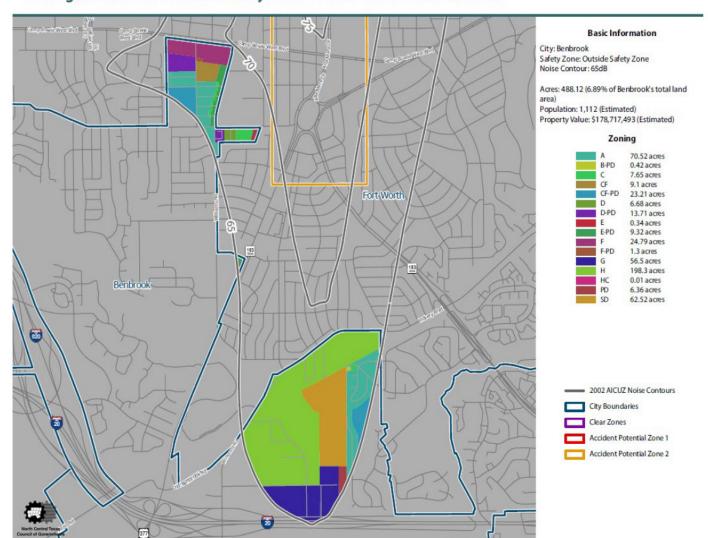
Compatibility: Benbrook - Outside Safety Zone - Inside 65dB Noise Contour



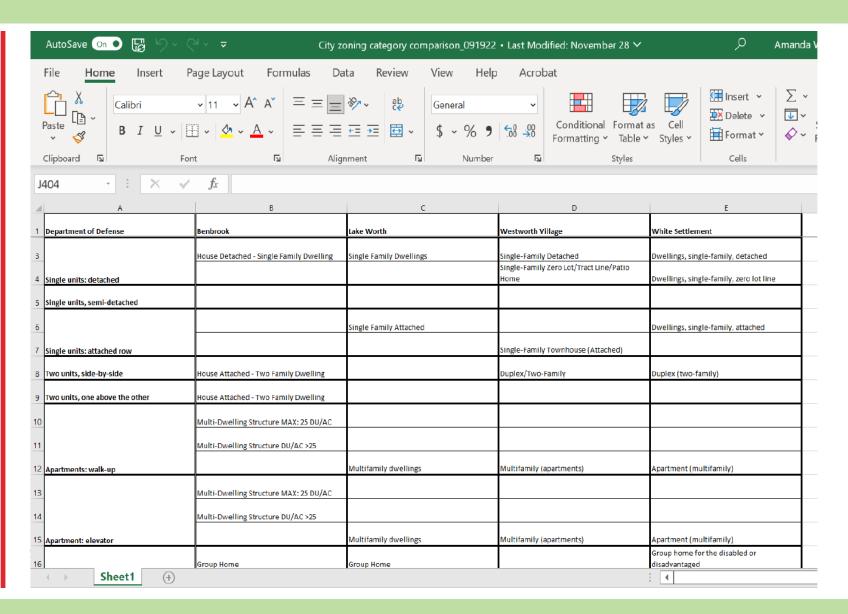
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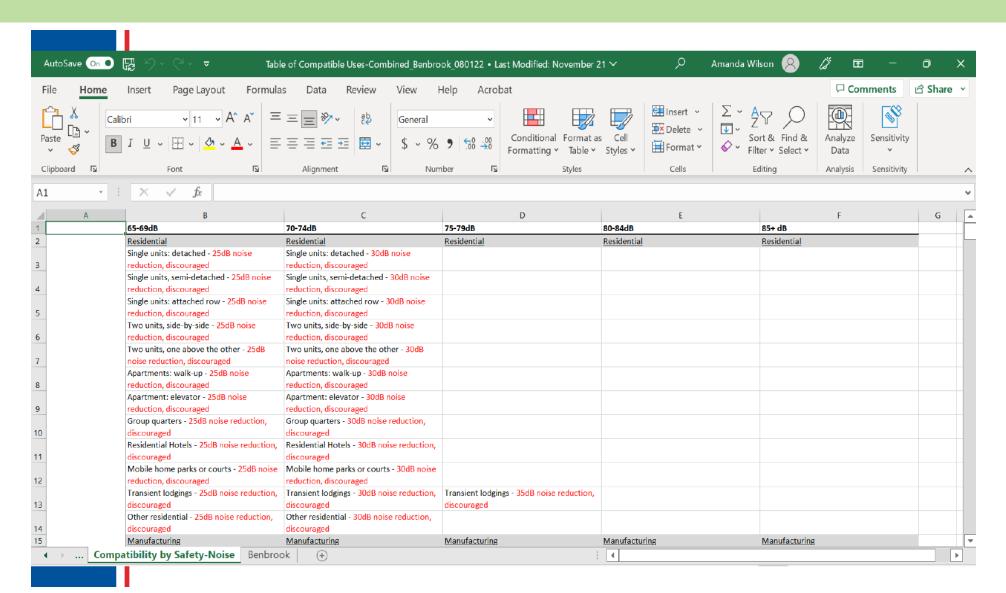


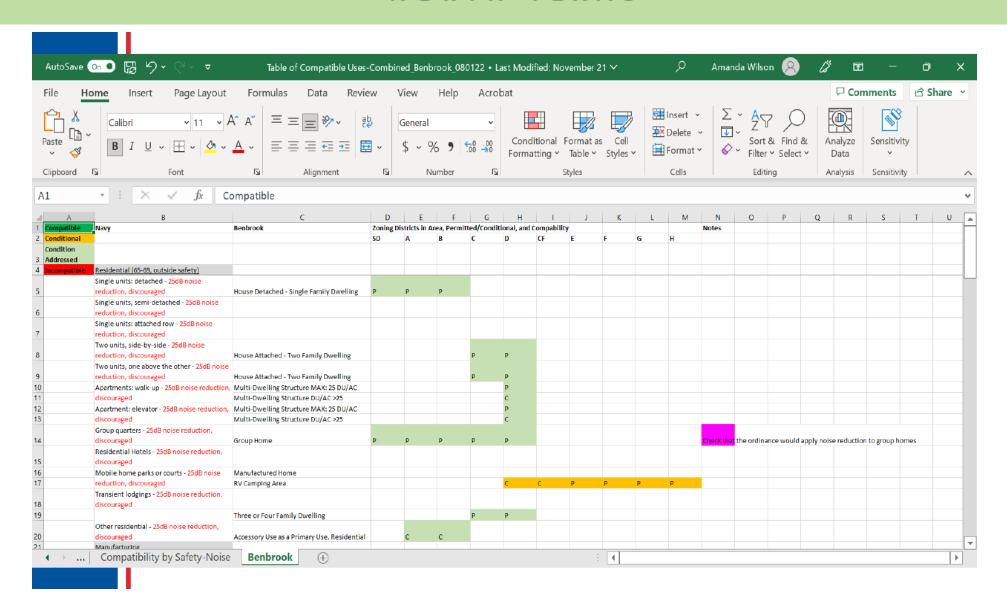
Zoning: Benbrook - Outside Safety Zone - Inside 65dB Noise Contour













Compatibility Recommendations

Benbrook

Confirm or specify that convalescent home and group quarters fall under the noise reduction for multifamily dwellings.

Add the following uses to the noise reduction requirement:

- Health care facility
- Daycare
- Government Installations
- Safety Services

If feasible, add the following uses to the noise reduction requirement:

- Recreation and Entertainment, Outdoor (for any office or indoor facilities that receive the public)
- Riding Arena (for any office or indoor facilities that receive the public)
- Skating Rink
- Parks and Open Area (for any office or indoor facilities that receive the public)

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88TH TEXAS LEGISLATURE

- Bill drafted (contacting potential sponsors) to create a new statute preventing UAS from disrupting operations over/around military installations
- Necessary due to NPPA vs. McGraw ruling declaring Texas Government Code Chapter 423 unconstitutional
- Looking for additional statewide support once the bill is introduced

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88TH TEXAS LEGISLATURE

- SB 491 (Hughes): Relating to building height restrictions in certain municipalities
 - Cities over 750,000 would not be able to regulate the height of a structure on a parcel based on the proximity to another parcel
- Several other bills introduced that would restrict placement of wind energy or meteorological towers near military installations or joint use airports
- Other potential legislation to discuss?



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TEXAS COMPATIBLE USE FORUM

MAY 4, 2022

10:00-11:30 AM CENTRAL

AGENDA

1.	WelcomeAmanda Wilson	
2.	Update from Laughlin AFB/Del RioCarlos Velarde	
3.	Legislative UpdateNick Allen	
4.	Notice of Upcoming ConferencesAmanda Wilson	
	a. DOD Climate Resilience Workshop July 10-13 St. Louis, MO	
	b. ADC Installation Innovation Forum November 6-8 Orlando, FL	
5.	Ideas for Future Meeting TopicsAll	

Next Meeting:

Thursday, August 3, 2022

10:00-11:30 am Central

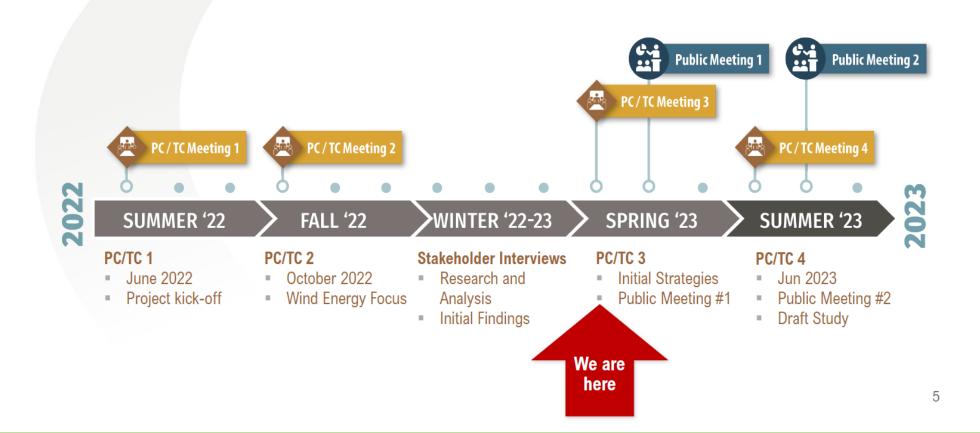


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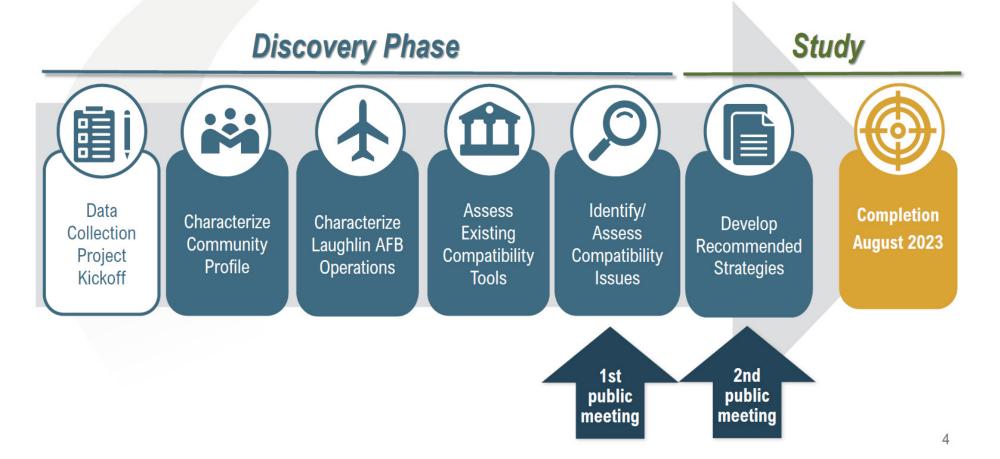
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Project Milestones



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Project Process



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25 Compatibility Findings

Social Factors 10	Resource Factors 7	Development Factors 8
Communication / Coordination 1	Air Quality	Anti-Terrorism / Force Protection 1
Cultural Resources 1	Biological Resources	Dust / Smoke / Steam
Legislative Initiatives 1	Frequency Spectrum Capacity 1	Energy Development
Housing Availability 1	Land / Airspace Competition 1	Frequency Spectrum Impedance 1
Public Services 6	Resiliency 3	Infrastructure Extension
Public Trespassing	Scare Natural Resources	Land Use 1
	Water Quality / Quantity 2	Light and Glare
		Noise 1
25 18	25 Compatibility Findings	Roadway Capacity
Factors Factors with Compatibility		Safety 3
Findings	Tillulligs	Vertical Obstructions 1
		Vibration 7

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T-7A Red Hawk - New Aircraft Platform

Number of T-7A Aircraft

- Add 65 to 79 T-7A aircraft between 2030 and 2033
- Lose T-38 aircraft by 2030

Training at Night

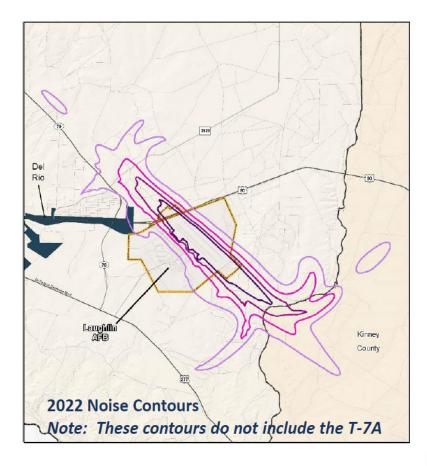
 T-7A will introduce 490 to 630 night-time training operations between 10 pm to 7 am

Laughlin AFB Population

- Additional 190 staff and 361 dependents (2030 to 2033)
- Decrease of 60 staff and 114 dependents (2030)
- Total Increase 130 staff and 247 dependents (2033)

Increased noise contours





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Compatibility Findings

Airfield Safety

- Obstructions within Clear Zones Union Pacific and Trees
- Need for a new CZ, APZ 1, and APZ 2 to support T-7A training profile

North CZ

- Highway 90
- Union Pacific Rail
- South CZ
 - Trees and vegetation



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Compatibility Findings

Noise Contours

- Increase in Noise contours due to future stationing of T-7A Red Hawk aircraft
- New T-7A noise contours likely to fall outside CCLUA
 - State eliminated the ability for cities to regulate within the Extraterritorial Jurisdiction (ETJ)
 - Use of property (land or buildings)
 - Building size, bulk or height
 - Number of dwelling units
 - Building code

Remote and isolated duty location challenges

- Housing (quality and quantity for new T-7A personnel)
- Transportation (loss of regional airline carrier to Del Rio)
- Education (need for additional classrooms)
- Amenities (restaurants, shopping)

Compatibility Findings

Redundant Energy Supply

- Lack of redundant energy supply impacts the operational integrity at Laughlin AFB
- Back-up power generation for all mission-critical facilities is in place

Redundant Water Supply

- Lack of redundant water supply impacts the operational integrity at Laughlin AFB
- Potable water storage can cover short-term loss of supply

Frequency Spectrum

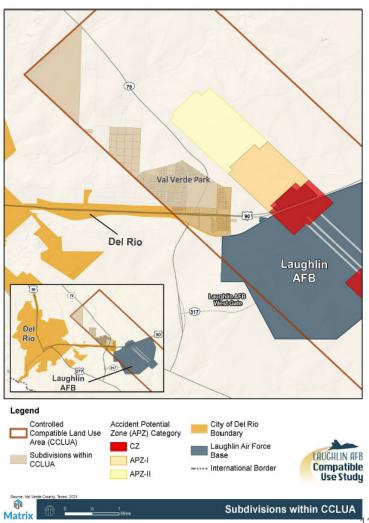
Interference from wind turbines

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Compatibility Findings

Incompatible Land Use

- Joint Airport Zoning Board / Controlled Compatible Land Use Area (CCLUA) working well
- ETJ Challenges outside CCLUA



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Bird Strike Hazard (Safety)

- Bird strikes within 5 miles of Laughlin Airfield
 - ~33 (July 2021 to July 2022)
 - >200 (2017-2022)
- Bird attractants increase the probability of bird airstrike
- Local contractor-operated municipal landfill attracts birds



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Remote and Isolated Installation Challenges

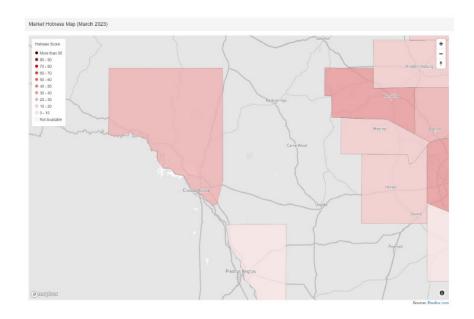
- Housing
- Education
- Transportation
- Amenities



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Housing Availability

- LAFB has 451 housing units at 98% fill
- Anticipated increase in military personnel, families and civilian staff of ~500



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Regional Transportation

- Loss of regional air carrier affects
 - Area residents and businesses
 - LAFB personnel
 - Federal agencies
- Limited public transportation options

American Airlines ending service to Del Rio due to 'soft demand,' pilot shortage



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Jan. 8, 2023 | Updated: Jan. 9, 2023 1:54 p.m.

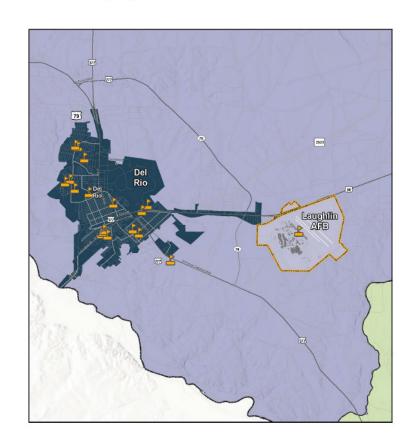
Passengers board an American Airlines flight to Dallas-Fort Worth International Airport at Del Rio International Airport in 2020. Air carrier service between the airports will end in April, American announced.

Billy Calzada, Staff / Billy Calzada

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Education Challenges and Opportunities

- Anticipated growth of school-age military family needs due to an increase in military personnel for T-7A stationing
- San Felipe School District operates the elementary school on base (K-5)
 - Classroom facilities, staff and security
- Laughlin AFB supports adding higher grade-level offerings (6-8) at the onbase school



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Installation Electrical Power

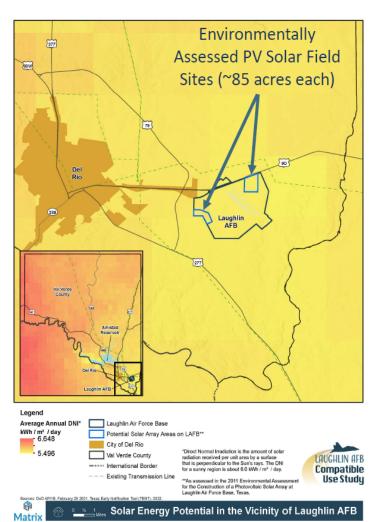
- Single external electrical feed to the base
 - City of Del Rio bulk power supplier
 - Champion Electric is the on-base provider
- Base backup power generation
 - Critical facilities have diesel-powered generators
 - Generators can provide 5 days of power on 1 tank of fuel
 - Requires external resupply between 3-5 days



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Solar Power Potential

- Alternative Energy Concept
- Proposed PV Solar System
 - 10-MegaWatt PV Array
 - 100% of installation requirements
- 2011 Environmental Assessment
 - Finding of No Significant Impact (FONSI)
- Opportunity for partnership



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Installation Water Supply / Distribution

Water Supply

- Municipal water source is San Felipe Springs
- Draws from Edwards Aquifer
- Increasing demand for municipal water due to shallow well challenges

Water Distribution

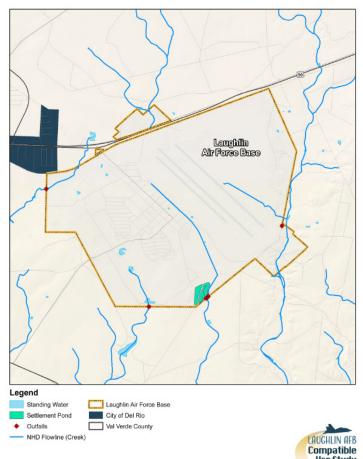
- Single municipal water line
- City of Del Rio provides potable water supply
- LAFB has 2 water storage tanks
 - 1.25 million gallons of storage
 - 3-4 days of water supply; 5 days of drinking water



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Installation Stormwater Infrastructure

- Concern when there is 3 inches or more of rainfall
 - Large rainfall events can washout the perimeter security fence
- Stormwater Outfall #3
 - Drains airfield
 - Outflow to private property at installation boundary



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Next Steps

Near Term

Summer 2023

- Public Meeting #1 Project Overview & Initial Findings
- Public Meeting #2 Initial Strategies & How to Review and Comment on the Draft CUS
- Draft CUS for Committee Review
- Revised Draft CUS for Public Review

Upcoming

Next Committee Meetings

- Summer 2023
- Review preliminary strategies and present Draft CUS

Revised Final Draft CUS

July/August

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