# Monitoring Coordination Forum Meeting

September 28, 2021

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### 1. Welcome and Introductions

2. Meeting Summary. The <u>January 7, 2021</u> meeting summary is available online for review and will be presented for approval.



# 3. TMDL Programming in Arlington

Brigette Bush-Gibson, Ph.D., Stormwater Quality Manager, City of Arlington



# TMDL'S & ARLINGTON

An Overview of Phase I MS4
Programming

Brigette Gibson, PhD, REM, CPMSM, CNRM



## **AGENDA**

- Overview of Arlington's TMDL permit language and the City's interpretation
- How the City met the Remand Rule with its SWMP
- Arlington's TMDL programmatic activities (current and future)
- Begin a dialogue with other MS4's about their programs focusing on practical applications of the rules.



# **ARLINGTON'S MS4 PERMIT**

- Part II.C: Impaired Water
  Bodies and Total Maximum
  Daily Load (TMDL)
  Requirements
  - Part II.C.2.a Discharges directly to a Water Quality Impaired Water Bodies with an Approved TMDL
  - Part II.C.2.b Discharges directly to Water Quality Impaired Water Bodies without a TMDL

City of Arlington The University of Texas at Arlington TPDES Permit No. WQ0004635000

City of Arlington

The University of Texas at Arlington

### PART II: DISCHARGES AUTHORIZED BY THIS PERMIT, PERMITTEE RESPONSIBILITIES, IMPAIRED WATER BODIES, AND TOTAL MAXIMUM DAILY LOAD (TIMDL) REQUIREMENTS

### A. Authorized Discharges.

- This permit authorizes existing or new stormwater point source discharges to surface water in the state from those portions of the Municipal Separate Storm Sewer System (MS4) owned or operated by the permittees.
- The following discharges, whether discharged separately or commingled with municipal stormwater, are not authorized by
  - a. discharges of non-stormwater;
  - b. stormwater discharges associated with i
  - stormwater discharges that must be aut Elimination System (TPDES) permit; au
  - d. discharges of materials resulting from a loss of life, personal injury, or severe pr
- This permit does not negate any person's abil God, war, strike, riot, or other catastrophe) d Administrative Code (TAC) § 70.7.
- This permit does not transfer liability for disc National Pollutant Discharge Elimination Systheres to the party of the discharge to the party.
- The requirements in this permit must provide Surface Water Quality Standards (TSWQS) as

### B. Responsibilities of the permittees.

- The permittees are individually responsible for
- a. compliance with permit conditions;
- b. implementation of the Stormwater Mana
- c. compliance with annual reporting requir
- d. collection of monitoring data, according t permittees; and
- a plan of action to assume responsibility is management and monitoring programs of jurisdictional agreements allocating responsibility of dissolved or in default.

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TPDES Permit No. WQ0004635000

 The permittees are jointly responsible for permit compliance on portions of the MS4 where operational or SWMP implementation authority over portions of the MS4 is shared or has been transferred from one permittee to another in accordance with legally binding agreements.

### C. Impaired Water Bodies and Total Maximum Daily Load (TMDL) Requirements

- i. Discharges of the pollutant(s) of concern to impaired water bodies where there is a TCEQ and EPA-approved total maximum daily load (TMDL) are not eligible for this permit unless they are consistent with the approved TMDL. A water body is impaired for purposes of the permit if it has been identified, pursuant to the latest TCEQ and EPA-approved Texas Integrated Report Index of Water Quality Impairment, as not meeting Texas Surface Water Quality Standards.
- The permittees shall control the discharges of pollutant(s) of concern to impaired waters and waters with approved TmDLs as provided in section(s) a and b below and shall assess the progress in controlling those pollutants.
  - a. Discharges to Water Quality-Impaired Water Bodies with an Approved TMDL

For any portion of the MSa that discharges to a portion of a watershed with an approved TMDL, and because stormwater has the potential to cause or contribute to the impairment, the permittees shall include in the SWMP controls targeting the pollutant(s) of concern along with any additional or modified controls required in the TMDL and this section.

The SWMP and required annual reports must include information on implementing any targeted controls required to reduce the pollutant(s) of concern as described below:

i. Targeted Controls

The SWMP must include a detailed description of all targeted controls to be implemented, such as identifying areas of focused effort or implementing additional Best Management Practices (BMPs) to reduce the pollutant(s) of concern in the impaired waters.

Measurable Goals

For each targeted control, the SWMP must include a measurable goal and an implementation schedule describing BMPs to be implemented during each year of the permit term.

Identification of Benchmarks

The SWMP must identify a benchmark for the pollutant(s) of concern. Benchmarks are designed to assist in determining if the BMPs established are effective in addressing the pollutant(s) of concern in stormwater discharge(s) from the MS4 to the maximum extent practicable (MBP). The BMPs addressing the pollutant of concern must

# TACKLING C2A AND C2B

- Part II.C.2.a Discharges directly to a Water Quality Impaired Water Bodies with an Approved TMDL
  - Steps:
    - Identify the TMDL waterbodies in Arlington
    - Identify POC for Arlington
    - Identify areas of focused effort or targeted controls
    - Create measurable goals
    - Identify benchmarks for each POC



# IDENTIFYING TMDL WATERBODIES

- 2016 Integrated Report
  - Latest report available at the time SWMP was written.
    - 2018 Integrated Report
    - 2020 Integrated Report
      - Updates to TMDL
        waterbodies occurs with
        newest version of the
        Integrated Report

### 303(d) Submissions: Integrated Reporting Categories

With the Integrated Report option, EPA encourages States/Tribes to use a five-category system for classifying all water bodies (or segments) within its boundaries regarding the waters' status in meeting the State's/Tribe's water quality standards. The categories are listed. The classification system uses designated uses as the basis for reporting on water quality.

Category/Subcategory	Description
Category 1	All designated uses are supported, no use is threatened.
Category 2	Available data and/or information indicate that some, but not all, designated uses are supported.
Category 3	There is insufficient available data and/or information to make a use support determination.
Category 4	Available data and/or information indicate that at least one designated use is not being supported or is threatened, but a TMDL is not needed.
Category 4a	A State developed TMDL has been approved by EPA or a TMDL has been established by EPA for any segment-pollutant combination.
Category 4b	Other required control measures are expected to result in the attainment of an applicable water quality standard in a reasonable period of time.
Category 4c	The non-attainment of any applicable water quality standard for the segment is the result of pollution and is not caused by a pollutant.
Category 5	Available data and/or information indicate that at least one designated use is not being supported or is threatened, and <i>a TMDL is needed</i> .

The waters from Category 5 constitute the Section 303(d) list of impaired or threatened waters within the State/Tribe's boundaries.

### SegID: 0841L Johnson Creek

Four mi stretch of Johnson Creek running upstream from confluence with the Arbor Creek to just upstream of 130 in Grand Prairie, Tarrant Co.

Parameter(s)		Category	<b>Carryforward</b>
bacteria (Rec	reation Use)		
0841L_01	From the confluence wit the Lower West Fork Trinity River, upstream to just	4a	No
	south of Mayfield Road in Arlington, Tarrant, Co		

# IDENTIFYING THE POLLUTANT OF CONCERN: BACTERIA

### 3.2 DISCHARGES TO WATER QUALITY-IMPAIRED WATERBODIES WITH AN APPROVED TMDL

The Permit requires that the City address discharges to impaired waterbodies with an approved TMDL by implementing a program that includes: targeted controls, measurable goals, benchmark identification, annual reporting, addressing bacteria impairments, monitoring/assessing progress, and indicating observations of no progress.



Discharges to Water Quality-Impaired Water Bodies with an Approved TMDL

For any portion of the MS4 that discharges to a portion of a watershed with an approved TMDL, and because stormwater has the potential to cause or contribute to the impairment, the permittees shall include in the SWMP controls targeting the pollutant(s) of concern along with any additional or modified controls required in the TMDL and this section.

Based on the 2016 Integrated Report listings for TMDLs and impaired waterbodies, *bacteria* is identified as the primary pollutant of concern in the waterbodies within the City's jurisdiction. As such, Arlington's TMDL programming will focus primarily on targeting bacteria reductions in the impaired waterbodies identified above.

### TARGETED CONTROLS (AREAS OF FOCUSED EFFORTS

### NCTCOG I-Plan

- 9 Strategies (with several subcategories)
  - Wastewater, Stormwater, P&D,
     Pets, Livestock, & Wildlife, OSSFs,
     Monitoring Coordination,
     Education & Outreach, BMP
     Library, Strategy Evaluation
- Not all strategies were included as an area of focused effort and only some subcategories within each strategy were chosen.

### 3.2.1 TARGETED CONTROLS



Targeted Controls

The SWMP must include a detailed description of all targeted controls to be implemented, such as identifying areas of focused effort or implementing additional Best Management Practices (BMPs) to reduce the pollutant(s) of concern in the impaired waters.

### 3.2.1.1 Areas of Focused Effort (Targeted Controls)

To aid in identifying the most essential BMPs to implement to reduce discharges of the identified POC, the City of Arlington references those strategies identified in the available TMDL Implementation Plan for the North Central Texas Region: Implementation Plan for Twenty-Two Total Maximum Daily Loads for Bacteria in the Greater Trinity Region (I-Plan). Approved by the TCEQ on December 11, 2013 and revised by the Coordination Committee on June 13, 2019, the I-Plan outlines strategies or best management practices that many entities in the region have completed, will complete, or continue ongoing efforts to address bacteria concerns in TMDL and impaired areas. To this end, the City will continue to implement the relevant strategies outlined in the I-Plan. The I-Plan outlines implementation strategies in nine (9) areas: Wastewater, Stormwater, Planning and Development, Pets, Livestock, and Wildlife, OSSFs, Monitoring Coordination, Education and Outreach, BMP Library, and Strategy Evaluation.

The following table identifies the areas of focused effort for bacteria reduction for the City of Arlington based on the I-Plan.

I-Plan		
Implementation		
	Area of Focused	Effort (Targeted Controls)
Wastewater		
	1.2	Lift Station Evaluation
	1.3	Regional Participation in FOG Programs
	1.4	Sanitary Sewer Overflow Reporting
Stormwater		
	2.0	MS4 participation in Regional Stormwater Management Program
	2.2	Land use, business, and regulatory review
Planning &		
Development		
	3.2	Construction Sites
Pets, Livestock, &		
Wildlife		
-	4.0	Feral Hog Management
	4.2	Pet waste control measures
	4.3	Avian Management
	4.5	Pet Waste Collection Stations and BMPs at Parks
	4.6	Distribution of pet waste education materials
On Site Sewage		
Facilities		
	5.2	OSSF education efforts for real estate agents, property inspectors, and
		homeowners
Monitoring		
Coordination		
	6.0	Routine Sampling

# CREATE MEASURABLE GOALS FOR EACH TARGETED CONTROL

- 1: Wastewater
  - 1.4 Sanitary SewerOverflow Reporting
    - Report 100% of sanitary sewer overflows annually.

- 3: Planning & Development
  - 3.2 ConstructionSites
    - Create in FY21, one (1)
       construction BMP video
       for permit applicants,
       contractors, and
       subcontractors and
       report viewership and
       certifications annually.

# CREATE MEASURABLE GOALS FOR EACH TARGETED CONTROL

- 6: MonitoringCoordination
  - 6.0 RoutineSampling
    - Monitor monthly water quality impacts at 13 established creek locations.

- 7: PublicEduc...bacteriaspecific materials
  - 7.4 Partnerships
    - City of Arlington and UTA
      - City of Arlington will partner with UTA to collect monthly bacteria samples at four established creek locations within the UTA assessment unit.

## **IDENTIFY BENCHMARKS**

- Permit lists two options for identifying benchmarks
  - City of Arlington chose Option A.
    - Utilizing existing WLAs for regulated stormwater sources
      - Outlined in the I-Plan
        - The Tricky Part...
          - What is Arlington's contribution?

- A) If the MS4, or a portion thereof, is subject to a TMDL that identifies a Waste Load Allocation(s) (WLA) for permitted MS4 stormwater sources, then the SWMP may identify it as the benchmark. Where an aggregate allocation is used as a benchmark, all affected MS4 operators are jointly responsible for progress in meeting the benchmark and shall (jointly or individually) develop a monitoring/assessment plan as required in Part II.C.2.a.vi.
- B) Alternatively, if multiple MS4s are discharging into the same impaired watershed with an approved TMDL, with an aggregate WLA for all permitted stormwater MS4s, then the MS4s may combine or share efforts to determine an alternative subbenchmark value for the pollutant(s) of concern (e.g., bacteria) for their respective MS4. The SWMP must clearly define this alternative approach and must describe how the sub-benchmark value would cumulatively support the aggregate WLA. Where an aggregate benchmark is broken into sub-benchmark values for individual MS4s, each permittee is only responsible for progress in meeting its sub-benchmark value.

The City will utilize the methodology outlined in Option A. Waste Load Allocations (WLAs) for regulated stormwater sources for TMDL and impaired waters are calculated and outlined in the I-plan. WLAs for impaired assessment units (AUs) within Arlington's jurisdiction are listed below. These WLAs will serve as the benchmarks for TMDL and impaired waters within Arlington. All loads are expressed as billion MPN/day.

Assessment Unit (AU)	Stream Name	WLAsw
0841_02	Lower West Fork Trinity River	1920.0
0841F	Cottonwood Creek	46.053
0841K	Fish Creek	103.393
0841L	Johnson Creek	491.0
0841M	Kee Branch	184.4
0841R	Rush Creek	678.7
0841T	Village Creek	357.9

Table 4: TMDL allocations for impaired AUs

## **IDENTIFY BENCHMARKS**

- Option A: Calculating Arlington's Contribution
  - Use available data to compare as a percentage of current total WLA for the AU.
  - Inflows & Outflows Initiative

- Option B: Literal
   Interpretation of the
   Benchmark
  - Arlington's contribution based on available data is below the benchmark for the entire AU.

# TACKLING C2A AND C2B

- Part II.C.2.b Discharges directly to a Water Quality Impaired Water Bodies with an Approved TMDL
  - Steps:
    - Identify impaired waterbodies in Arlington
    - Do we discharge a POC?
    - Identify potential significant sources and develop and implement focused BMPs for those sources.



# THE REMAND RULE

Requirem Objectives: Develor create measurable progress toward re Discharges to Wat	nents opment and implementati e goals to reduce the discl reaching benchmarks.	ion of a program to address d	mı	um Daily Load	Department (TMDL)	Year 1 October 2019 –	Year 2 October	Year 3 October					
Requirem Objectives: Develor create measurable progress toward re Discharges to Wat	nents opment and implementati e goals to reduce the discl reaching benchmarks.	ion of a program to address d		um Daily Load	d (TMDL)	October	October						
Requirem Objectives: Develor create measurable progress toward re Discharges to Wat	nents opment and implementati e goals to reduce the discl reaching benchmarks.	ion of a program to address d		um Daily Load	d (TMDL)			October					
Objectives: Develor create measurable progress toward red Discharges to Wat	opment and implementat e goals to reduce the discl reaching benchmarks.												
cond	Objectives: Development and implementation of a program to address discharges to impaired water bodies with or without approved TMDLs; identify areas of create measurable goals to reduce the discharge of pollutants of concern to impaired and TMDL waters; identify benchmarks for program effectiveness; and mi progress toward reaching benchmarks.  Discharges to Water Quality Impaired waterbodies with an Approved TMDL  Identify pollutants of  Review annually the  List POCs in impaired  Environmental  Texas Integrated  Waterbodies within  Management												
		Report of Surface Water Quality Sections 305b and 303d to identify POCs for impaired waterbodies within the MS4.		the MS4.	Š		by 9/30						
effor to ac	ntify areas of focused orts (targeted controls) address pollutants of cern.	<ul> <li>Identify by the end of FY21, a minimum of three (3) areas of focused efforts to address POCs</li> </ul>	•	Identify and list areas of focused efforts in that are appropriate for the MS4 in the annual report (begin FY21).	Environmental Management		by 9/30						
	ate measurable goals each targeted control.	<ul> <li>Identify by the end of FY21, a minimum of one (1) measurable goal for each targeted control.</li> </ul>	•	Report measurable goals and associated data in the annual report (begin FY21).	Environmental Management		by 9/30						
	ntify benchmarks for h pollutant of concern.	<ul> <li>Identify by the end of FY21, a minimum of one (1) benchmark for each POC.</li> </ul>	•	List benchmarks for the pollutants of concern in the annual report (begin FY21).	Environmental Management		by 9/30						
	element BMPs for teria impairments.	Identify, by the end of FY21, a minimum of one (1) BMP associated with each targeted control.     Implement, by the end of FY22, a	•	Continue or create programs specific to Sanitary Sewer Systems, OSSFs, Illicit discharges and dumping, animal sources, and	Environmental Management		by 9/30						

		minimum of one (1)		residential education.						
		BMP for each targeted control.								
	Monitor or assess progress by utilizing Option A.2 as outlined in Part II.C.vi.A.2 of the Permit.	Monitor bacteria levels monthly at 13 established locations throughout the MS4's watersheds.	•	data collected via CRP programming and through the Interim Bacteria Monitoring	Environmental Management	by 9/30				
				and Reduction Program. Collect data from co- permittees						
	Observe progress toward the benchmark.	<ul> <li>In Year 3, calculate progress toward the benchmark by percentage achieved or other applicable value or quantity.</li> </ul>	•	Analyze first two years of data to gauge progress toward benchmark	Environmental Management			by 9/30	by 9/30	
	Reassessment of the benchmark.	<ul> <li>Reassess benchmarks in year 5 and update as necessary.</li> </ul>	•	Analyze first three years of data to gauge benchmark effectiveness	Environmental Management					by 9/30
Discharges D	irectly to Water Quality Impair	red Waterbodies without an A	Appro	oved TMDL						
	Determine if MS4 is a contributor of any POCs to any impaired waterbody without an approved TMDL.	By the end of FY21, review all SSO discharges that reached a waterbody occurring from 2010- 2019 to determine MS4 contribution.	•	Report annually status of MS4's contribution of any POC to any impaired waterbody without an approved TMDL.	Environmental Management		by 9/30			
	If determined to be a contributor, implement BMPs along with corresponding measurable goals to reduce the discharge of the POCs.	By the end of FY22, identify and implement a minimum of one (1) BMP to reduce the discharge of the POC.	•	Report annually status of MS4's implementation of BMPs to reduce contribution of any POC to any impaired waterbody without an approved TMDL.	Environmental Management			by 9/30		

# CURRENT (AND FUTURE) TMDL PROGRAMMATIC ACTIVITIES

- Current:
  - Monthly Routine Sampling
  - Partnership with UTA
  - Inflows and Outflows
  - Data Analysis
  - TMDL Education

- Future:
  - I have absolutely no clue! I'm just trying to get through this first permit term!
    - However, I am open to "stealing" ideas from other MS4s.





Phase I MS4's: How have you structured your TMDL programs and most importantly, how did you establish your benchmarks?

# **QUESTIONS?**

**BRIGETTE.GIBSON@ARLINGTONTX.GOV** 

# 4. Monitoring Forum and Roundtable

Attendees will have the opportunity to share and discuss monitoring news and information at this time, as well as any other items of interest.



# 5. NCTCOG Updates

- September 2021 Newsletter available online for review
- Feral Hog Forum slides available online at <a href="https://www.nctcog.org/TMDL">www.nctcog.org/TMDL</a>
- New video: <u>Importance of Properly Maintained Water and</u> Wastewater Infrastructure
- Requesting feedback on draft educational materials:
  - "What are TMDLs" guide for city officials/executives
  - Wastewater issues and TMDLs door hangers for apartment complexes
- Requesting feedback on future workshop/webinar topics
  - Wildlife focus, TMDL development, etc.?



# 5. NCTCOG Updates

- Upcoming TMDL Meetings:
  - TMDL Stormwater Technical Subcommittee:
    October 5, 2021 at 9:30 AM via Microsoft Teams
  - TMDL Wastewater Technical Subcommittee:
    January 27, 2022 at 9:30 AM via Microsoft Teams
  - Upper Trinity River Basin Coordinating Committee: February 15, 2022 at 9:30 AM, location TBD
  - TMDL Coordination Committee Meeting: June 15, 2022 at 9:30 AM, location TBD



# 5. NCTCOG Updates

- Other Upcoming Meetings:
  - Wastewater and Treatment Education Roundtable: October 7, 2021 at 10:00 AM via Microsoft Teams
  - Public Education Task Force:
    October 20, 2021 at 9:30 AM via Microsoft Teams
  - Regional Stormwater Management Coordinating Council: November 17, 2022 at 9:30 AM via Microsoft Teams



# Discussion

### 7. Adjournment

- Next meeting tentatively scheduled for March 3,
   2022 at 9:30 AM via Microsoft Teams
- Volunteers or topic suggestions for next meeting presentation?



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