Supplemental Environmental Projects Webinar

Hannah Allen, Environment and Development Planner II

North Central Texas Council of Governments

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Supplemental Environmental Projects ("SEPs")

IMPROVING THE TEXAS ENVIRONMENT

Ryan Rutledge, SEP Attorney Betty Sanders, SEP Coordinator

TCEQ Office of Legal Services



Important SEP Information

https://www.tceq.texas.gov/compliance/enforcemen t/sep/sep-main



Presentation Objectives

- Supplemental Environmental Project ("SEP")
- SEP Offset
- Types of SEPs
- Third-Party Administrator
- SEP Numbers
- Contact Information



Terms

A **respondent** is an entity that is in violation of TCEQ rules or Texas law. The respondent is any entity regulated by TCEQ, including individuals, governments, and non-profits.

An **Agreed Order** is an agreement between TCEQ and the respondent, in which the respondent agrees to pay a penalty and come into compliance.



Supplemental Environmental Project ("SEP")

An environmental enhancement project that offsets an administrative penalty in an enforcement matter



Purpose of SEPs

- Prevent pollution
- Reduce the amount of pollutants reaching the environment
- Enhance the quality of the environment
- Contribute to public awareness of environmental matters

Texas Water Code § 7.067(b)(2)



Violation Media = SEP Media

Air Violations = AIR (AQ SEPs)

Water Violations = WQ, MWD, EAQ, PWS, WR (WQ SEPs)

Waste Violations = MSW, IWD, IHW, PST (WQ SEPs)



SEP Preference

Projects that benefit the 'community' in which the alleged violation occurred



Levels of Community

- City
- County
- Texas River Basin (WQ)
- Texas Aquifer (WQ), or
- Texas Air Control Region (AQ)

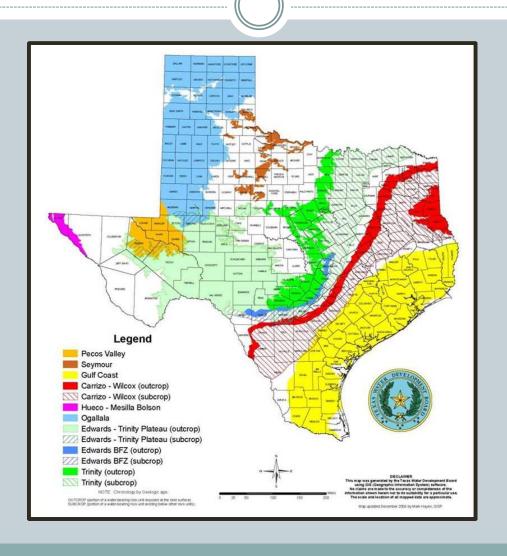


Texas River Basins



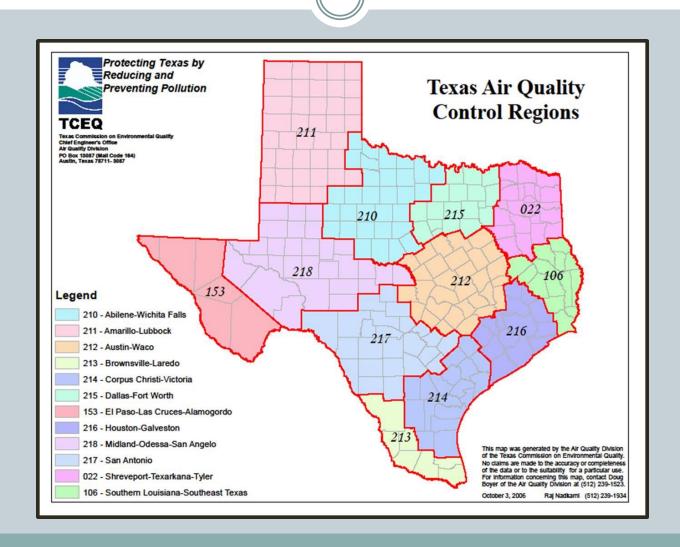


Major Aquifers of Texas





Texas Air Quality Control Regions





SEP Offset

SEP Offset

- Respondent may perform or contribute to a SEP in lieu of paying an assessed penalty to the General Revenue Fund
- SEP Credit is earned by:
 - ▼ Performing a Compliance or Custom SEP; and/or
 - Contributing to a Third-Party Administrator SEP
- SEPs do not reduce penalty amount
- SEPs are not GRANTS!!!

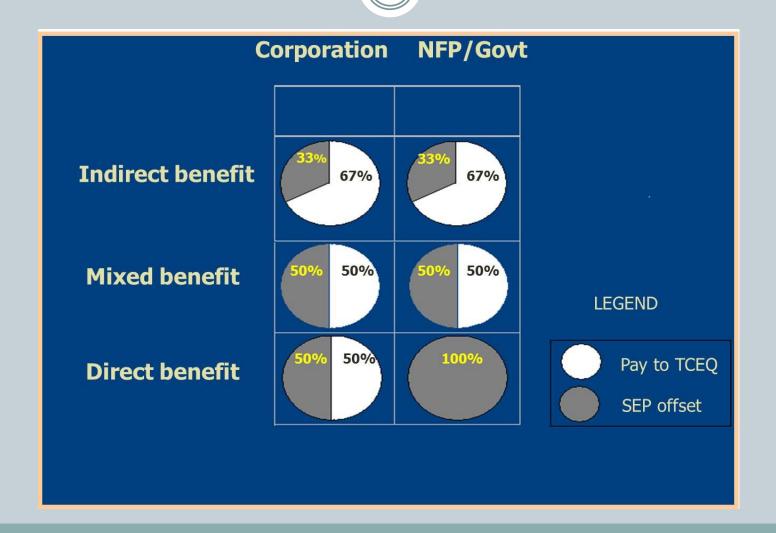


How SEP Offsets are Determined

- Type of Organization
 - For Profit (Corporations)/Individuals
 - Local Governments/Nonprofit Organizations
- Environmental Benefit
 - Direct
 - Indirect
 - Mixed



Penalty Percentage Offset





Types of SEPs

 Compliance SEP or C- SEP (Local Government Only)

- Custom SEP (Any Respondent)
- Contribution to Pre-Approved SEP (Any Respondent)



General SEP Policy

The commission may consider a respondent's willingness to **contribute** to a supplemental environmental project that is approved by the commission, giving preference to projects that benefit the community in which the alleged violation occurred



General SEP Policy

The commission may <u>not</u> approve a project that is necessary to bring a respondent into compliance with environmental laws or necessary to remediate environmental harm caused by the respondent's alleged violation*



EXCEPTION!!

*Compliance SEP (C-SEP)

The commission <u>may</u> approve a supplemental environmental project that is necessary to bring a respondent into compliance with environmental laws or that is necessary to remediate environmental harm caused by the respondent's alleged violation <u>if the</u> <u>respondent is a local government ("LG")</u>



Local Government Defined As:

- School district
- County
- Municipality
- Junior college district
- River authority
- Water district or other special district (not water supply corporation)
- Political subdivision created under the constitution or Texas statute

Texas Water Code § 7.067(b)(1)



C-SEPs

- Two paths to a C-SEP: Automatic or Financially Qualified
- Performed by the Respondent (LG) as part of a TCEQ Agreed Order
- NEED FOR CORRECTIVE ACTION



Automatic C-SEP

- The LG has not previously committed a violation at the same site with the same underlying cause in the preceding 5 years, as documented in a TCEQ order; and
- Did not agree, before the date the commission initiated the enforcement action, to perform the project.

(SB 394, 84th Legislature, effective June 19, 2015)



Financially Qualified C-SEP

The LG does not qualify for an automatic C-SEP and must undergo a financial assessment.

(HB 2694, 82nd Legislature, effective September 1, 2011)

For Financial Assessment:

- Contact Financial Administration Division
- Or call, 512.239.0300



C-SEPs

 Repair structure(s) or equipment that may be the cause of the LG's non-compliance with an environmental law

OR

• Remediation of environmental harm caused by LG's alleged violation, such as a cleanup of a spill



Custom SEPs

- Performed by the respondent as part of a TCEQ Agreed Order
- Projects most considered
 - DIRECT quantifiable benefit to the environment
- Projects must be fully completed within 365 days from the effective date of the Agreed Order to earn SEP Credit



Custom SEPs

- Failure to complete a Custom SEP will result in the Respondent paying the entire assessed penalty in addition to whatever funds were spent on the project
- Custom SEPs usually cost more than the assessed penalty (SEP Offset Amount)



Custom SEPs

- SEPs must be accepted <u>PRIOR</u> to any
 - Feasibility study
 - Budgeting discussions
 - Planning
 - Implementation (NO REIMBURSEMENTS)

*Information gathering is okay!



Types of Custom SEPs

- Extend first time **water service** to low-income residents who are using shallow or contaminated wells
- Extend first time **sewer service** to low-income residents who are using failing septic systems
- **Dam repairs** for dams from the Agency's list of high risk dams
- Collection events for proper disposal at NO COST TO CITIZENS
 - Used Tires
 - HHW (Batteries, used paint, used oil, antifreeze)
 - Electronics
 - Large municipal solid waste (appliances without Freon)
- **Erosion control** project on a creek, river, or lake with a natural embankment (Photos and maps are required with application)

Beautification and flood control projects are **NOT** considered as Erosion Control Projects!



Reporting: C-SEPs and Custom SEPs

- Typical Reporting Documents required for Compliance and Custom SEPs:
 - Itemized list of expenses
 - o Paid receipts, invoices, and matching payment records
 - Work logs for contracted labor
 - Detailed map showing location(s) of the project
 - o Dated photographs: before, during and after the project
 - o Certified/notarized Quantifiable Environmental Benefit

TRANSPARENCY! TRANSPARENCY! TRANSPARENCY!



Compliance and Custom SEPs: Unallowable Costs

- SEPs will **not** cover administrative costs or organization's operating costs including:
 - Reporting expenses
 - Handling of finances
 - Project coordination
 - o Liability, or
 - Equipment breakdowns







Wastewater Projects (Cont'd)



Before After

Third-Party Administrator SEPs

Third-Party SEPs are performed by a **LG** or **nonprofit organization** that has a SEP Agreement with TCEQ and are called

"Third-Party Administrators"



Third-Party Administrator SEPs

- Types of Third-Party SEPs
 - o Cleanup Projects: Collection events (tires, HHW, etc.)
 - Air Projects: School bus replacement, energy efficiency upgrades, air monitoring networks, etc.
 - Water Quality Projects: Wastewater and drinking water assistance for low-income households, water quality monitoring networks, etc.
 - Habitation Restoration, Preservation, and Acquisition Projects



Third-Party Administrator SEPs

- LG or nonprofit organization submits application to become a Third-Party Administrator
- TCEQ reviews the submission and if approved, a SEP Agreement is executed
 - Includes details of the project and an estimated budget with all allowable costs
 - Preference for direct benefit SEPs
- Project is included in the Pre-Approved List on SEP website and available for contributions from respondents
 - Contributions are voluntary; NO GUARANTEE OF FUNDING



Third-Party Administrator SEPs

- Respondent contributes allowable SEP Offset Amount to Third-Party Administrator within Respondent's community
 - Only after a SEP has been approved by the Commission, do not pay early
- Third-Party Administrator must have separate FEE-FREE and NON-INTEREST-BEARING BANK account for all SEP funds
 - No commingling of funds
 - Must pay vendors from SEP bank account
- Third-Party Administrator performs the SEP and reports quarterly to TCEQ
 - No other obligation from Respondent



Third Party Administrator SEPs: Quarterly Reports

- Identify whether SEP contributions have been received
- Identify whether SEP Funds are being spent timely
 - Within one year
 - Reasonable extensions available
- Ensure SEP expenditures are allowable under the SEP Agreement
- Verify that SEP Funds are not being commingled with non-SEP Funds



Third Party Administrator SEPs: Quarterly Reports

Documentation required:

- Completed Quarterly Report Form
- Copy of bank statement for the bank account holding SEP Funds
- Invoices for allowable costs
- Paid receipts for allowable costs
- Work logs for contracted labor
- Any other documentation required under the SEP Agreement



Third-Party Administrator SEPs: Allowable Costs

- Types of Allowable Expenses
 - Supplies
 - Materials
 - Equipment
 - Contracted labor
- Types of Allowable Admin Costs (≤10% of the direct cost of the project)
 - Salary and fringe benefits
 - Travel and per diem
 - Overhead costs



Third-Party Administrator SEPs: Current Third-Party Administrators

AQ SEPs

WQ SEPs

- Houston-Galveston AERCO
- Southeast Texas
 Regional Planning
 Commission
- Texas Congress of Parents and Teachers (PTA)
- Texas Association of RC&D

- Armand Bayou Nature Center
- Galveston Bay Foundation
- Gulf Coast Waste Disposal Authority
- National Audubon Society
- Texas Association of RC&D



Third-Party Administrator SEPs

To see a complete list of Pre-Approved Third-Party Administrator SEPs:

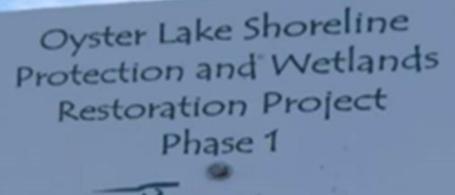
https://www.tceq.texas.gov/compliance/enforceme nt/sep/pre-approved-seps.html







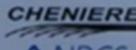
















Performed in part with penalty monics from a Texas Commission on Environmental Quality enforcement action

Galveston Bay Foundation

Sign has enforcement statement that reads, "Performed in part with penalty monies from a Texas Commission on Environmental Quality enforcement action"

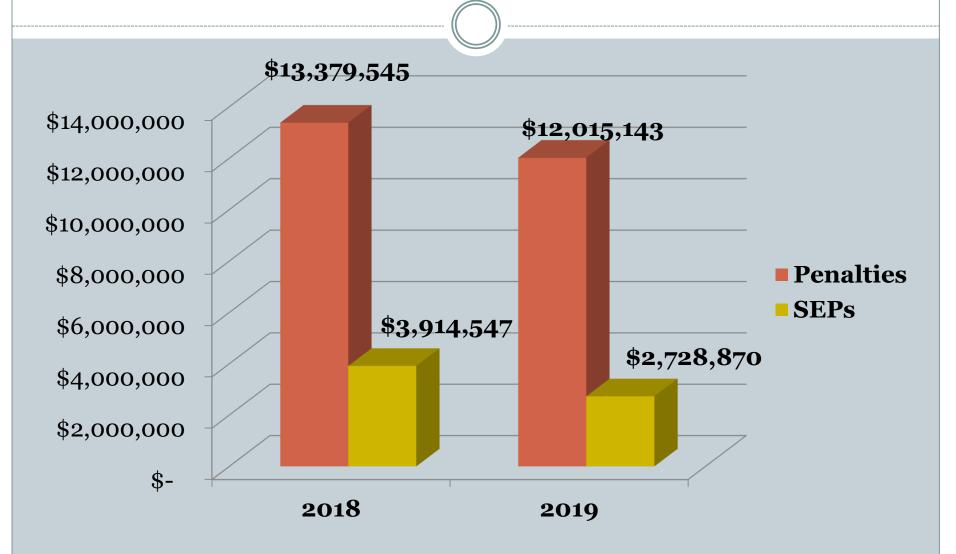


SEP Numbers:Total Administrative Orders





SEP Numbers: Administrative Orders with SEPs





Contact Information

- Third-Party Administrator SEP Applications & Contracts: SEP Attorney Litigation Division
 - o Ryan Rutledge 512.239.0630 ryan.rutledge@tceq.texas.gov
- Custom & Compliance SEPs/Reporting SEP Coordinator Litigation Division
 - o Betty Sanders 512.239.3992 betty.sanders@tceq.texas.gov



Contact Information

- Custom & Compliance SEPs/Reporting SEP Coordinator Litigation Division
 - O Betty Sanders 512.239.3992
 betty.sanders@tceq.texas.gov
- OCE SEP Coordinator
 Enforcement Division
 - Stuart Beckley 512.239.3565
 stuart.beckley@tceq.texas.gov



Thank you!

We appreciate your interest in the SEP Program!

Questions??

SEP Website:

https://www.tceq.texas.gov/compliance/ enforcement/sep/sep-main



Contact | Connect

Hannah Allen

Environment and Development Planner II hallen@nctcog.org
817-695-9215

Cassidy Campbell

Senior Environment and Development Planner ccampbell@nctcog.org
817-608-2368

Tamara Cook

Senior Program Manager tcook@nctcog.org 817-695-9221

- f Facebook.com/nctcogenv
- @nctcogenv
- o nctcogenv
- youtube.com/user/nctcoged
- EandD@nctcog.org
- www nctcog.org/envir

