# MONEY TALK\$

Using Fiscal Analysis to Frame Discussions and Inform Decisions on Growth, Infrastructure and Development

NCTCOG Public Works Roundup Grapevine, TX May 21, 2019 Kevin Shepherd, P.E., ENV-SP Founder/CEO *verdunity.com* 



#### Race to be the Best Place to Live, Work and Play



Post WW2, cities have aggressively pursued higher quality of life in the short-term without consideration of the long-term fiscal and environmental impacts.



#### What about Maintenance AFTER Growth?













#### Rising Debt Levels and Credit Risk

Largest fund	30-year r	emedia	tion (m	ut. ex	clusive)	W/O rem	ediation,	Pension					
								req. returi	n on assets				
	Current	Norm.			Cut in	direct	Inc	rease in	B/E nom.	B/E nom.		Est. in 10 vrs	
	IPOD	IPOD	Funding	Тах	non-p	ension		worker	pension	OPEB		w/out remed	Debt Risk
City	ratio	ratio	gap	increase	spe	spending		ributions	return	return	Current @ 6% return		indicator
Chicago	35%	62%	27%	27%	or	14%	or	428%	17.9%	-11.7%	23%	15%	121
Houston	24%	50%	26%	26%	or	23%	or	772%	10.0%	Con <serv< td=""><td>66%</td><td>58%</td><td>86</td></serv<>	66%	58%	86
Austin	26%	51%	26%	26%	or	28%	or	287%	9.1%	Con <serv< td=""><td colspan="2">67% 67%</td><td>56</td></serv<>	67% 67%		56
Dallas	20%	45%	25%	25%	or	30%	or	459%	11.1%	No solution	54%	62%	95
Baton Rouge	28%	52%	24%	24%	or	20%	or	525%	8.0%	Con <serv< td=""><td>71%</td><td>67%</td><td>90</td></serv<>	71%	67%	90
Fort Worth	21%	44%	24%	24%	or	20%	or	549%	11.0%	No solution	58%	59%	78
Oakland	29%	51%	22%	22%	or	22%	or	462%	8.1%	No solution	72%	71%	88
Phoenix	29%	51%	22%	22%	or	18%	or	404%	11.2%	6.7%	52%	56%	119
Jersey City	20%	41%	21%	21%	or	29%	or	510%	10.0%	Con <serv< td=""><td>56%</td><td>67%</td><td>66</td></serv<>	56%	67%	66
Pittsburgh	33%	52%	20%	20%	or	24%	or	333%	11.5%	No solution	45%	57%	103
Atlanta	33%	52%	19%	19%	or	15%	or	329%	8.2%	No solution	69%	68%	98
Sacramento	23%	42%	19%	19%	or	18%	or	301%	7.9%	Con <serv< td=""><td>77%</td><td>75%</td><td>76</td></serv<>	77%	75%	76
Minneapolis	18%	36%	18%	18%	or	13%	or	217%	8.3%	No solution	82%	74%	83
Los Angeles	33%	50%	18%	18%	or	19%	or	228%	7.2%	8.0%	84%	77%	89
Omaha	26%	44%	17%	17%	or	19%	or	286%	12.4%	No solution	48%	50%	85
Honolulu	34%	51%	17%	17%	or	21%	or	76121%	10.0%	32.8%	64%	65%	81
Cleveland	19%	35%	16%	16%	or	15%	or	207%	8.3%	16.2%	80%	70%	99
El Paso	26%	41%	16%	16%	or	16%	or	200%	8.0%	Con <serv< td=""><td>83%</td><td>76%</td><td>68</td></serv<>	83%	76%	68
Columbus	19%	34%	15%	15%	or	15%	or	243%	8.9%	18.7%	73%	65%	59
Cincinnati	16%	31%	15%	15%	or	15%	or	278%	9.3%	8.8%	60%	49%	78
County													
Cook(IL)	11%	30%	19%	19%	or	33%	or	577%	Con <serv< td=""><td>Con<serv< td=""><td>41%</td><td>65%</td><td>47</td></serv<></td></serv<>	Con <serv< td=""><td>41%</td><td>65%</td><td>47</td></serv<>	41%	65%	47
King(WA)	21%	39%	18%	18%	or	9%	or	301%	7.8%	No solution	84%	80%	76
Pr.Georges(MD)	30%	46%	16%	16%	or	18%	or	783%	8.0%	No solution	61%	63%	70
LA(CA)	14%	29%	15%	15%	or	14%	or	552%	7.0%	Con <serv< td=""><td>87%</td><td>79%</td><td>48</td></serv<>	87%	79%	48
SanClara(CA)	21%	34%	13%	13%	or	16%	or	282%	8.2%	10.9%	77%	74%	39
Bergen(NJ)	19%	32%	13%	13%	or	17%	or	558%	9.9%	No solution	55%	69%	43
Shelby(TN)	27%	39%	12%	12%	or	16%	or	217%	7.4%	19.7%	94%	84%	62
Suffolk(NY)	14%	26%	12%	12%	or	11%	or	3855%	6.9%	No solution	98%	86%	39

Source: J.P. Morgan Asset Management, Center for Retirement Research at BC, City/county CAFRs. FY 2015. \* See page 9 for details on calculations and assumptions.



### Is Your City Really Fiscally Sustainable?



#### Long-Term Impacts of Rate and Pattern of Growth



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#### Comparing the Value of Development Patterns



Chuck Marohn Strong Towns



#### Comparing the Value of Development Patterns



Old & Blighted Block (\$/acre) \$1,136,500

Chuck Marohn Strong Towns

# New Fast Food Restaurant (\$/acre) \$803,200





#### Comparing the Value of Development Patterns



Auto Oriented "Big Box" \$0.6M/acre

Chuck Marohn Strong Towns



Traditional Grid Downtown \$1.1M/acre



#### Revenue/Infrastructure Cost Gap

Taxable Value:	\$747 <i>,</i> 552					
Tax Received:	\$ 2,176					
Cost of Repair:	\$ 36,484					
Life Expectancy:	5 to 7 yrs					

Based on the current taxable value and the current tax rate, it would take **16.77** years for the properties to repay the repairs – that is assuming all of the future tax revenues are dedicated to the replacement costs and <u>no other city services</u> are provided during that same period.



#### Revenue/Infrastructure Cost Gap

Taxable Value: Tax Revenue:

Cost of Repair: Life Expectancy: \$ 6,114 \$ 206,876 40 years

\$953,441

Based on the current taxable value and the current tax rate, it would take **33.84** years for the properties to repay the repairs – that is assuming all of the future tax revenues are dedicated to the replacement costs and <u>no other city services</u> are provided during that same period. **Location: East 32<sup>nd</sup> Ave & East Avenue**.



Brownsville, TX

# PAIN EXISTS TO... ...COMMUNICATE A WARNING



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#### BUILD **DISCUSS COMMON** COMMON WE NEED A COMMON LANGUAGE PROBLEMS SOLUTIONS X. $\bowtie$ designed by 🙂 freepik.com



#### Fiscal Sustainability as a Common Language



### The Potential of Fiscal Analysis



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#### Closing the Gap: Options for Citizens

Keep development patterns and service levels where they are, but charge more (via higher taxes and fees) to cover the true costs.

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Keep tax rate where it is, but cut services to align with revenues.

Shift development pattern and infrastructure design to enable an affordable balance of services and taxes.

Our goal is to align the development pattern and service levels with what citizens are willing and able to pay for – now and in the future.



#### Levy Revenue per Acre Mapping



Dallas County, TX



#### Cedar Hill, TX

#### Property Tax Levy per Acre - Residential

Levy Per Acre



AVERAGE VALUE OF STRUCTURE (BARS)

#### Property Tax Levy per Acre - Commercial

Levy Per Acre





#### **Development Context Data**







### **Development Context Data**





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#### **Development Context Data**







#### **Projecting General Fund Costs** \$7,000 \$6,000 \$5,000 \$4,000 \$3,000 \$2,000 \$1,000 \$-2012 2013 2014 2015 2016 2017 Leander (99%) Georgetown (40%) 🔲 Kyle (50%) Bastrop (15%) San Marcos (102%) Cedar Park (47%) Round Rock (17%)



#### Forecasting Fiscal Impacts of Development



#### 2015 Net Revenue

< \$-50,000
\$-50,000 - \$-1,000
\$-1,000 - \$0
\$0 - \$1,000
\$1,000 - \$50,000
\$250,000</pre>

#### 2015 Net Revenue w/ Street Replacement Costs

< \$-50,000
\$-50,000 - \$-1,000
\$-1,000 - \$0
\$0 - \$1,000
\$1,000 - \$50,000
\$1,000 - \$50,000
> \$50,000



#### 2050 Projected Net Revenue at Buildout

< \$-50,000
 \$-50,000 - \$-1,000
 \$-1,000 - \$0
 \$0 - \$1,000
 \$1,000 - \$50,000
 \$1,000 - \$50,000
 \$72M Deficit
 \$72M Deficit
 VERDUNITY
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City of Fate, TX





### **Development Modeling Methodology**

Scenario A: Existing property tax levy revenue \$ minus current operating budget costs (Baseline/existing conditions)

- Scenario B: Added projected general fund costs and unfunded street replacement costs spread over 20 years (2020-2040) (\$144M deficit ~ \$7.2M annually)
- Scenario C: Projected ROI of adopted FLUP with street costs spread over 30 years (2040-2070) (\$4.6M annual deficit)









City of Bastrop, TX

#### Scenario A: Current Operating Budget



#### Scenario A: Current Operating Budget



Sources: Esri, HERE, Garmin, Intermap, increment P Corp., GEBCO, USGS, FAO, NPS, NRCAN, GeoBase, IGN, Kadaster NL, Ordnance Survey, Esri Japan, METI, Esri China (Hong Kong), swisstopo, © OpenStreetMap contributors, and the GIS User Community

#### Scenario B: Budget + Estimated Deficit (2040)



#### Scenario B: Budget + Estimated Deficit (2040)



### Development Pattern Comparisons (Scenario A vs B)

#### Historic Downtown





**Small Lot Residential** 





Large Lot Residential





City of Bastrop, TX

#### **ROI** Performance of Existing Land Use

State Land Use		Laı	nd Value Per	In	nprovement	١	Improvement /alue Per SqFt	Ir	Average nprovement Value per		Average Tax				\ Ci	Net Veighted urrent Per Acre	Ne Det	t Weighted ficit Annual Per Acre	RO	Weighted	RC	)l Weighted Deficit Annual
Code	Metrics		Acre	Va	lue Per Acre		Structure		Structure	V	alue per Lot	Lev	y Per Acre	FAR	(S	(Scenario A) (Scenario B)		(Se	cenario A)	(S	cenario B)	
Single Family	Total	\$	73,709.07	\$	377,234.13	\$	85.30	\$	148,430.42	\$	171,605.02	\$	2,459.78	\$ 0.11	\$	594.08	\$	(2,611.84)	\$	2.16	\$	0.76
	0.02 - 0.2	\$	88,931.65	\$	934,545.79	\$	90.08	\$	154,686.55	\$	164,437.41	\$	5,603.09	\$ 0.23	\$	3,734.26	\$	85.86	\$	3.02	\$	1.07
	0.2 - 0.3	\$	97,191.60	\$	532,153.27	\$	82.77	\$	131,314.47	\$	150,883.65	\$	3,448.62	\$ 0.15	\$	1,579.79	\$	(2,281.17)	\$	1.87	\$	0.64
Aaroogo	0.3 - 0.4	\$	127,272.32	\$	407,079.90	\$	80.19	\$	141,248.16	\$	180,529.89	\$	2,934.44	\$ 0.12	\$	1,065.61	\$	(3,013.31)	\$	1.58	\$	0.52
Acreage	0.4 - 0.5	\$	100,531.91	\$	326,836.11	\$	82.60	\$	148,034.97	\$	184,651.07	\$	2,299.31	\$ 0.10	\$	430.47	\$	(3,151.22)	\$	1.23	\$	0.43
0/203	0.5 - 0.75	\$	99,184.98	\$	278,716.10	\$	82.77	\$	167,797.19	\$	217,067.75	\$	2,033.54	\$ 0.08	\$	176.25	\$	(3,402.25)	\$	1.22	\$	0.40
	0.75 - 1.0	\$	66,327.77	\$	177,162.39	\$	77.89	\$	155,292.00	\$	205,592.00	\$	1,322.84	\$ 0.05	\$	(511.06)	\$	(3,785.20)	\$	0.79	\$	0.32
	> 1.0	\$	129.00	\$	70,181.40	\$	79.12	\$	162,005.78	\$	220,512.12	\$	538.77	\$ 0.02	\$	(1,330.06)	\$	(3,592.92)	\$	0.42	\$	0.19
Mobile Homes		\$	44,234.21	\$	39,664.32	\$	38.67	\$	35,618.03	\$	63,581.52	\$	399.34	\$ 0.04	\$	(1,469.49)	\$	(4,403.59)	\$	0.48	\$	0.16
Apartments		\$	123,605.38	\$	1,078,176.34	\$	65.00	\$	4,121,628.56	\$	4,594,144.44	\$	6,778.05	\$ 0.38	\$	4,909.22	\$	2,922.89	\$	2.81	\$	1.53
Duplexes		\$	77,688.07	\$	613,971.47	\$	78.06	\$	142,884.01	\$	159,038.65	\$	3,854.31	\$ 0.18	\$	1,985.48	\$	(681.32)	\$	3.20	\$	1.23
Commercial	Total	\$	198,854.88	\$	402,804.37	\$	257.45	\$	589,541.30	\$	878,748.68	\$	3,386.29	\$ 0.11	\$	1,549.42	\$	(1,852.89)	\$	3.14	\$	0.96
	0.023 - 0.25	\$	378,274.66	\$	948,344.23	\$	73.17	\$	128,059.30	\$	174,223.05	\$	7,276.79	\$ 0.42	\$	5,883.94	\$	510.07	\$	5.24	\$	1.35
A	0.25 - 0.5	\$	308,648.79	\$	397,033.10	\$	(73.83)	\$	141,451.31	\$	251,413.88	\$	3,980.05	\$ 0.25	\$	2,111.21	\$	(2,099.05)	\$	2.12	\$	0.68
Acreage	0.5 - 1.0	\$	330,727.06	\$	477,000.31	\$	154.09	\$	351,830.54	\$	595,771.42	\$	4,555.58	\$ 0.16	\$	2,725.37	\$	(1,123.14)	\$	2.42	\$	0.90
3/205	1.0 - 5.0	\$	225,353.35	\$	450,705.54	\$	554.06	\$	1,025,652.08	\$	1,538,479.44	\$	3,812.97	\$ 0.09	\$	1,956.26	\$	(1,120.28)	\$	2.16	\$	0.81
-	> 5.0	\$	115,640.82	\$	296,397.53	\$	359.12	\$	2,765,479.17	\$	3,838,350.39	\$	2,320.21	\$ 0.05	\$	451.38	\$	(2,670.30)	\$	1.28	\$	0.46
Industrial		\$	43,383.67	\$	47,778.44	\$	41.71	\$	183,027.25	\$	349,219.25	\$	514.15	\$ 0.28	\$	(1,354.68)	\$	(5,294.54)	\$	0.32	\$	0.10
Agricultural		\$	172,602.90	\$	669.05	\$	47.62	\$	4,248.62	\$	54,853.93	\$	48.72	\$ 0.00	\$	(399.50)	\$	(1,056.08)	\$	0.36	\$	0.16
Vacant		\$	57,508.29	\$	673.26	\$	62.30	\$	68,632.00	\$	31,588.59	\$	324.02	\$ 0.08	\$	(1,515.47)	\$	(4,189.86)	\$	0.21	\$	0.07

### **ROI** Performance of Existing Zoning Districts



City of Bastrop, TX

### ROI (Current Operating Budget)



Brownsville, TX



Brownsville 2017: ROI with Annual Deficit Amount



Brownsville, TX

### **Applications of Fiscal Modeling**

- Provides a language and process to back up the desired outcome of a "fiscally resilient community"
- Align development pattern, infrastructure and services with what citizens are willing and able to pay for now and in the future
- Inform land use, annexation and growth management decisions to balance revenues, costs and debt obligations over time
- Create zoning and design guidelines that encourage financially sustainable development patterns
- Inform infrastructure and economic development investments



#### 3 Takeaways

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Our current pattern of development is not aligned with what citizens are willing and able to pay. We must accept resource constraints and work within them to build more resilient communities and infrastructure.

Where, when and how you add people and development has a direct relationship to your city's fiscal health and resiliency.

Fiscal resilience can be the common language to bring perspectives together, frame discussions and inform decisions for land use, growth management, infrastructure and economic development.



#### Want to Dig Deeper and Connect with Others?

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- Subscribe to receive a monthly email digest of recent content
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- Book a workshop in your area
- Pre-register for our exclusive online community (launching June 2019!!)

#### **Contact Information:**

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# Maximizing Service Investments

Call

Fire

F 

Blocks:	69	69
Block Size:	300 x 300	300 x 300
Homes:	621	887
Lot Size:	10,000 sf	7,000 sf
Call Volume:	100	143
Capacity Per Station:	400	400
Station Annual Costs:	\$ 1,000,000	\$ 1,000,000
Avg Value of Home:	\$ 300,000	\$ 260,000
Total Value of Homes:	\$ 186,300,000	\$ 230,620,000
Property Tax Rate:	0.5	0.5
Total Revenue:	\$ 931,500	\$ 1,153,100
Budget Hit:		\$153,100



# Maximizing Service Investments



Blocks:	90	90
Block Size:	300 x 300	300 x 300
Homes:	810	810
Lot Size:	10,000 sf	10,000 sf
Call Volume:	130	130
Capacity Per Station:	400	800
Station Annual Costs:	\$ 1,000,000	\$ 2,000,000
Avg Value of Home:	\$ 300,000	\$ 300,000
otal Value of Homes:	\$ 243,000,000	\$ 243,000,000
Property Tax Rate:	0.5	0.5
Total Revenue:	\$ 931,500	\$ 931,500
Budget Hit:	\$ 1,215,000	\$ 1,068,500





#### **Comparing Costs & Benefits**













\$\$	Initial infrastructure cost	\$\$\$\$\$
\$\$	Maintenance cost	\$\$\$\$\$
••	<b>Right-of-way required</b>	•••••
•••	Land used for surface parking	••••
\$\$\$\$\$	Property tax revenue (/ac)	\$
	Flexibility to repurpose	



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